

Circulating Testosterone as the Hormonal Basis of Sex Differences in Athletic Performance

Short title: Hyperandrogenism and Female Athletics

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31 DJH is a medical and scientific consultant for International Association of Athletics Federations
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52 **Abstract**

53 Elite athletic competitions have separate male and female events due to men’s physical advantages in
54 strength, speed and endurance so that a protected female category with objective entry criteria is required.
55 Prior to puberty, there is no sex difference in circulating testosterone concentrations or athletic
56 performance but from puberty onwards sex difference in athletic performance emerges as circulating
57 testosterone concentrations rise in men because testes produce 30 times more testosterone than before
58 puberty with circulating testosterone exceeding 15-fold those of women at any age. There is a wide sex
59 difference in circulating testosterone concentrations and reproducible dose-response relationship between
60 circulating testosterone and muscle mass and strength as well as circulating hemoglobin in both men and
61 women. These dichotomies largely accounts for the sex differences in muscle mass and strength and
62 circulating hemoglobin levels resulting in at least an 8-12% ergogenic advantage in men. Suppression of
63 elevated circulating testosterone of hyperandrogenic athletes results in negative effects on performance,
64 which are reversed when suppression ceases. Based on the non-overlapping, bimodal distribution of
65 circulating testosterone concentration (measured by liquid chromatography-mass spectrometry) and
66 making allowance for women with mild hyperandrogenism including that of polycystic ovarian syndrome,
67 who are over-represented in elite athletics, the appropriate eligibility criterion for female athletic events
68 should be a circulating testosterone of less than 5.0 nmol/L. This would include all women other than those
69 with untreated hyperandrogenic disorders of sexual development (DSD), testosterone-treated female-to-
70 male (F2M) transgender, noncompliant male-to-female (M2F) transgender or androgen doping.

71

72 **1. Background**

73

74 Virtually all elite sports are segregated into male and female competitions. The main justification is to allow
75 women a chance to win, as women have major disadvantages against men who are, on average, taller,
76 stronger, faster and have greater endurance due to their larger, stronger muscles and bones as well as a higher
77 circulating hemoglobin. Hence, elite female competition forms a protected category with entry that must be
78 restricted by an objective eligibility criterion related by necessity to the relevant sex-specific physical
79 advantages. The practical need to establish an eligibility criterion for elite female athletic competition led the
80 International Association of Athletic Federations (IAAF) to establish a rule in 2011, endorsed by the
81 International Olympic Federation (IOC) in 2012, for hyperandrogenic women. The first IAAF regulation stated
82 that for athletes to be eligible to compete in female events, the athlete must be legally recognised as a female
83 and, unless she has complete androgen insensitivity, maintain serum testosterone less than 10 nmol/L. That
84 IAAF eligibility rule was challenged by an athlete to the Court for Arbitration in Sports (CAS) which ruled in 2015
85 that, although an eligibility criterion was justified, the scientific grounds for the original IAAF rule was
86 considered insufficient, notably in the extent of the competitive advantage enjoyed by hyperandrogenic
87 athletes who had circulating testosterone greater than 10 nmo/L. The CAS suspended the hyperandrogenism
88 eligibility rule pending receipt of such evidence. In that context, the present paper reviews the available
89 evidence on the hormonal basis for sex differences in athletic performance. It concludes that the evidence
90 justified a revised eligibility criterion of a threshold circulating testosterone concentration of 5 nmol/L
91 (measured by a mass spectrometry method).

92

93 **2. Sex, Fairness and Segregation in Sport**

94

95 If sport is defined as the organized playing of competitive games according to rules (1), fixed rules are
96 fundamental in representing the boundaries of fair sporting competition. Rule breaking, whether by
97 breaching eligibility or competition rules, such as use of banned drugs, illegal equipment or match fixing,
98 creates unfair competitive advantages that violates fair play. Cheating constitutes a fraud against not just
99 competitors but also spectators, sponsors, the sport and the public. In the absence of genuine fair
100 competition, elite sport would lose its wide popular appeal and ability to captivate and inspire with the
101 authentic attraction of genuine contest between highly trained athletes.

102

103 Nevertheless, fairness is an elusive, subjective concept with malleable boundaries that may change over
104 time as social concepts of fairness evolve. For example, until the late 19th century when organized sports
105 trainers emerged, training itself was considered a breach of fairness since competition was envisaged at
106 that time as a contest based solely on natural endowments. Similarly, sports once distinguished between
107 amateurs and professionals. The concept of fairness has deep and complex philosophical roots mainly

108 focused on notions of distributive justice. These considerations impact on sport through the universal
109 application of anti-discrimination and human rights legislation. Less attention is given to the philosophical
110 basis of fair competition in elite sport where the objectives are not egalitarian but aim to discover a
111 hierarchy of achievement derived from a mixture of unequal natural talent and individual training effort.
112 Excellent, insightful discussion of the legal and moral complexities of sex and fair competition in elite sports
113 from a legal scholar and former elite female athlete is available (2).

114

115 The terms sex and gender are often confused and used as if interchangeable. Sex is an objective, specific
116 biological term with distinct, fixed facets, notably genetic, chromosomal, gonadal, hormonal and
117 phenotypic (including genital) sex, each of which has a characteristic defined binary form. While all facets
118 of biological sex are almost always aligned so that assignment of sex at birth is straightforward, rare
119 instances where any two or more facets of biological sex conflict constitute an intersex state, now referred
120 to as Disorders (or Differences) of Sex Development (DSD)(3). By contrast, gender is a subjective, malleable,
121 self-identified social construct which defines a person's individual gender role and orientation. Prompted
122 by biological, personal and societal factors, volitional expression of gender can take on virtually any form
123 limited only by the imagination with some individuals asserting they have not just a single natal gender but
124 two genders, none, a distinct third gender or gender that varies (fluidly) from time to time. Hence, while
125 gender is usually consistent with biological sex as assigned at birth, in a few it can differ during life. For
126 example, if gender were the basis for eligibility for female sports, an athlete could conceivably be eligible to
127 compete at the same Olympics in both female and male events. These features render the unassailable
128 personal assertion of gender identity incapable of forming a fair, consistent sex classification in elite sport.

129

130 The strongest justification for sex classification in elite sport is that after puberty men produce 20 times
131 more testosterone than women (4-7) resulting in circulating testosterone concentrations 15 times higher
132 than in children or women of any age. Age-grade competitive sporting records show no sex-related
133 advantages prior to puberty onwards, whereas from the age of male puberty onwards there is a strong and
134 ongoing male advantage (8). The striking male post-pubertal increase in circulating testosterone provides a
135 major, ongoing, cumulative and durable physical advantage in sporting contests by creating larger and
136 stronger bones, greater muscle mass and strength, and higher circulating hemoglobin as well as possible
137 psychological (behavioural) differences. In concert, these render women, on average, unable to compete
138 effectively against men in power-based or endurance-based sports.

139

140 Sex classification in sport therefore requires proof of eligibility as only women should compete in the
141 protected (female) category. This deceptively simple requirement for fairness is taken for granted by peer
142 female competitors who regard participation by males, or athletes with physical features closely
143 resembling males, as unfair. This makes policing of eligibility inescapable for sports to avoid unfair male

144 participation in female events. Yet, such policing inevitably intrudes into highly personal matters so that it
145 must be achieved with respect for dignity and privacy demanding use of the least invasive, scientifically
146 reliable means. Unsurprisingly this dilemma has always been highly contentious since it first entered
147 international elite sports in the early 20th century and it has become increasingly prominent and
148 contentious in recent decades; nevertheless, the requirement to maintain fair play in female events will not
149 disappear as long as separate female competitions exist. Over recent decades there has been progressively
150 better understanding of the complex biology of genetic sex determination and the impact of pubertal
151 sexual maturation in establishing phenotypic sexual dichotomy in physical capabilities. These sex
152 dichotomous physical features form the basis of, but remain quite distinct from, adult gender roles and
153 identity. Over the last century as knowledge grew the attempts to formalize a scientific basis for the
154 unavoidable necessity of policing eligibility for the female category have been continually challenged. Most
155 recently, the increasing assertion of gender self-identification as a social criterion has further challenged
156 the hegemony of biology for determining “sports sex”, Coleman’s apt term (2). Allowing subjective gender
157 self-identification to become the sole criterion of sports sex would allow for gaming and perceptions of
158 systematic unfairness to grow. The case for women’s sports being defined by sex rather than gender,
159 including the consequences of acceding to gender-based classification have been outlined (9) in arguing the
160 importance of proper medical management of athletes intending to compete in female events.

161

162 Separate male and female events in sport is a dominant form of classification that is superimposed on
163 other graduated age group and weight (e.g. weightlifting, power lifting, wrestling, boxing, rowing)
164 classifications, which reflect differences in strength, power, speed to ensure fairness in terms of
165 opportunity to win and, additionally, safety in contact sports. Age and weight classifications rely on
166 objective criteria (birth date, weigh-in weight) for eligibility as necessarily should sex classification.
167 Nevertheless, some power sports dependent on explosive strength and power (eg throwing events,
168 sprinting) do not segregate weight classes, while other sports where height is an advantage (eg basketball,
169 jockeys) do not have height classifications. These sports disproportionately attract athletes with greater
170 weight and/or power-to-weight ratio or advantageous stature, respectively. If sex classification were
171 eliminated such open or mixed competitions would be dominated almost exclusively by men. It therefore
172 seems highly unlikely that sex classification would ever be discarded despite calls on philosophical or
173 sociological grounds to end “gender” classification in sport (10).

174

175 **3. Sex difference in circulating testosterone levels**

176 **3.1 Testosterone biosynthesis, secretion and regulation in men and women**

177 An androgen is a hormone capable of developing and maintaining masculine characteristics in reproductive
178 tissues (notably the genital tract, and other tissues and organs associated with secondary sexual

179 characteristics and fertility) and contributing to the anabolic status of non-reproductive body tissues (11).
180 The two dominant bioactive androgens circulating in mature mammals, including humans -- testosterone
181 and its more potent metabolite, dihydrotestosterone (DHT) -- account for the development and maintenance
182 of all androgen-dependent characteristics, and their circulating levels in men and non-pregnant women arise
183 from steroids synthesized *de novo* in the testes, ovary or adrenals (12).

184 The sexually undifferentiated gonads in the embryo develop into either ovaries or testes according to
185 whether a y chromosome (or at least the *sry* gene) is present. After birth and until puberty commences,
186 circulating testosterone concentrations are essentially the same in boys and girls, other than briefly in the
187 neonatal period of boys when higher levels prevail. The onset of male puberty, a brain-driven process
188 triggered by a still mysterious hypothalamic or higher cerebral mechanism (13), initiates the hormonal
189 cascade of puberty. In males this leads to enhanced pituitary luteinizing hormone (LH) secretion that
190 stimulates the 500 million Leydig cells in the testes to secrete 3-10 mg (mean 7 mg) of testosterone daily (4,
191 6, 7, 14, 15). This creates a very high local concentration of testosterone within the testis as well as a steep
192 downhill concentration gradient into the bloodstream that maintains circulating testosterone levels at adult
193 male levels, which are tightly regulated by strong negative hypothalamic feedback of circulating
194 testosterone. However, in the absence of testes these mechanisms do not occur in females. In girls, serum
195 testosterone increases during puberty (16), peaking at age 20-25 years before declining gradually with age (17,
196 18) but it remains less than 2 nmol/L at all ages, as determined by a reliable method (see below). In adult
197 women, circulating testosterone is derived from three roughly equal sources – direct secretion from the adrenal
198 gland or the ovary as well as indirectly from extra-glandular conversion (in liver, kidney, muscle, fat, skin) from
199 testosterone precursors secreted by the adrenal and ovary. However, in combination these different sources
200 produce about 0.25 mg of testosterone daily so that throughout life women maintain circulating testosterone
201 levels of less than 2 nmol/L. Circulating testosterone concentrations in women are subject to little dynamic
202 physiological regulation. As a result, circulating testosterone concentrations in healthy pre-menopausal
203 women are stable (non-fluctuating) and not subject to strong negative feedback by exogenous testosterone
204 like men. Even the small rise (50%) at the time of the mid-cycle LH surge triggering ovulation (19), remains
205 within the physiological range for pre-menopausal females. In summary, only when circulating testosterone
206 concentrations in male adolescents rises above the circulating pre-pubertal concentrations does the
207 virilisation characteristic of men commence, progress and remain throughout adult life at least until old age
208 (18).

209

210 **3.2 Male and female reference ranges for circulating testosterone**

211

212 A reliable threshold for circulating testosterone must be set using measurement by the reference method of
213 liquid (or gas) chromatography-mass spectrometry (LC-MS) rather than using one of the various available
214 commercial testosterone immunoassays. The necessary reliance on steroid mass spectrometry for clinical

215 applications in endocrinology, reproductive medicine and sports medicine is widely recognized. It has been
216 standard for decades in anti-doping science (20) and the growing consensus is that it is required for high
217 quality clinical research and practice recognized by cognate professional societies (21, 22) and editorials in
218 leading clinical endocrinology (23) and reproductive medicine (24) journals. The inherently limited specificity
219 of testosterone immunoassays arises from antibody cross-reactivity with structurally related steroids (such as
220 precursors and metabolites) other than the intended target. As a result, all steroid immunoassays including
221 for testosterone display method-specific bias whereby, for example, the lower limit of a testosterone
222 reference range in healthy young men varies from 7.3 to 12.6 nmol/L according to the immunoassay used, so
223 that no consensus definition of a lower limit could be obtained independent of the commercial immunoassay
224 method used (25). Further, testosterone immunoassays are optimized for circulating levels in men but display
225 increasing inaccuracy at the lower, by an order of magnitude, circulating testosterone concentrations in
226 women or children. In contrast to immunoassays, LC-MS based methods are highly specific and do not
227 depend on proprietary antibodies. Using LC-MS-based measurements, method-specific bias can be avoided
228 and a fixed consensus lower reference limit defined (see table 1). Hence, for the precision required in
229 sports medicine, whether for eligibility criteria or anti-doping applications, testosterone in serum must be
230 measured by LC-MS methods.

231
232 Prior to puberty, levels of circulating testosterone as determined by LC-MS are the same in boys and girls
233 (16) as well as remaining lower than 2 nmol/L in women of all ages. However, from the onset of male
234 puberty the testes secrete 20 times more testosterone resulting in circulating testosterone levels that are
235 15 times greater in healthy young men than age similar women. Using LC-MS measurement, circulating
236 testosterone in adults has a strikingly, non-overlapping bimodal distribution with wide and complete
237 separation between men and women. Table 1 summarises data from appropriate reported studies using
238 MS-based methods to measure serum testosterone in healthy men and women. Based on a number-
239 weighted pooling with conventional 95% two-sided confidence limits of the eight available studies using LC-
240 MS measurements of serum testosterone, the limits of the reference range for healthy young men (18 to
241 40 years) is 7.7 nmol/L to 29.4 nmol/L. Similarly, summarising the nine available studies for healthy
242 menstruating women under 40 years, the 95% (two sided) reference range is 0 to 1.7 nmol/L. These
243 reference limits neglect factors such as oral contraceptive use (26, 27), menstrual phase (19), SHBG (28,
244 29), overweight (30, 31), fasting and smoking (32), as well as diet (31) and physical activity (33, 34) in
245 women and men, all of which have small effects on circulating testosterone but without materially
246 influencing the divergence between the non-overlapping bimodal distribution of male and female
247 reference ranges of circulating testosterone.

248
249 In creating a threshold for eligibility for female events it is also necessary to make allowance for
250 hyperandrogenic women including women with polycystic ovary syndrome (PCOS) and non-classical

251 adrenal hyperplasia. PCOS is a relatively common disorder among women of reproductive ages with a
252 prevalence of 6-10%, depending on the diagnostic criteria used (35), in which mild hyperandrogenism is a
253 key clinical feature and has higher than expected prevalence among elite female athletes (26, 36-38). Non-
254 classical adrenal hyperplasia is a milder and later (adult) onset variant of classical congenital adrenal
255 hyperplasia (39) with a much higher but still rare population prevalence (1:1000 vs 1:16,000 for the classical
256 variant (40). Table 2 summarises clinical studies (n=16, ≥40 women) reporting serum testosterone
257 concentrations measured by LC-MS in samples from women with PCOS. The pooled data reveals that the
258 upper limit of serum testosterone in women with PCOS is 3.1 nmol/L (95% confidence interval, one sided)
259 or 4.8 nmol/L (using a 99.99% confidence interval, one sided) (table 3). Hence a conservative threshold for
260 circulating testosterone of 5 nmol/L measured by LC-MS would identify fewer than 1:10,000 women with
261 PCOS as false positives, based on circulating testosterone measurement alone. Circulating testosterone
262 higher than this threshold is likely to be due to testosterone-secreting adrenal or ovarian tumors,
263 intersex/DSD, badly controlled or non-compliant M2F transgender athletes or testosterone doping.

264

265 **3.3 The physiological effects of testosterone depend on the circulating testosterone, not its source** 266 **(endogenous or exogenous)**

267 Testosterone, whether of natural endogenous or manufactured exogenous source, has an identical chemical
268 structure and biological effects, aside from minor differences in isotopic composition which are biologically
269 insignificant. Regardless of its source, at equivalent doses and circulating levels, exogenous testosterone
270 exerts the same biological and clinical effects on every known androgen-responsive tissue or organ, apart
271 from effects on spermatogenesis, which as discussed below is only a matter of degree. Consequently,
272 exogenous testosterone is a fully effective substitute for endogenous testosterone in therapeutic use,
273 countering the effects of testosterone deficiency due to hypogonadism (reproductive system disorders). Any
274 purported differences between endogenous and exogenous testosterone are, like the differences between
275 men and women, due to corresponding differences in the endogenous production rate or exogenous dose.
276 Such differences in effective exposure lead to corresponding differences in circulating testosterone levels
277 and its effects according to the dose-response curves for testosterone.

278 Like all hormones and drugs, over their effective range of biological activity the dose-response relationship
279 for testosterone is usually a sigmoidal curve with lower and upper plateaus joined by a monotonically rising
280 middle region, which may be linear in the natural scale but more often log-linear (linear on the log or similar
281 transformed scale). In the middle portion of the typical sigmoidal dose-response curve for the same increase
282 in testosterone dose (or concentration), the response would be increased in simple proportional (ie linear)
283 but more often on a logarithmic scale. By contrast, at the lower and upper plateaus of dose or concentrations,
284 changes in testosterone exposure may evoke minimal or no response on the endpoint. For example, in
285 women of any age circulating testosterone concentrations are along the lower plateau of the dose-response

286 curve, so that increases in circulating testosterone concentrations within that lower plateau may have
287 minimal or no effect. In female athletes with the mild hyperandrogenism of PCOS, higher performance has
288 been shown (38) with their muscle mass and power performance correlating with androgen levels (26).
289 However, beyond these effects where endogenous testosterone concentrations are in the high-normal adult
290 female range, it is only when the increases in circulating testosterone concentrations substantially and
291 consistently exceed those prevailing in childhood (<2 nmol/L) and among women including those with PCOS
292 (<5 nmol/L) that the effects would replicate rising testosterone concentrations of boy's in mid- to late
293 puberty (typically >8 nmol/l) which cause the masculinizing effects of increased muscle, bone and
294 hemoglobin characteristics of men. As shown above, the circulating testosterone of most women never
295 reaches consistently above 5 nmol/L, a level which boys must sustain for some time to exhibit the
296 masculinizing effects of male puberty.

297 Secondly, the effects of testosterone are modulated in a form of fine tuning by the patterns of exposure,
298 such as whether the circulating testosterone is delivered in the un-physiological steady-state format (e.g.
299 quasi-steady state delivery by implant or transdermal products) or by the peak-and-trough delivery of
300 injections as opposed to the natural state of endogenous fluctuations in serum testosterone around the
301 average adult male levels. However, these latter pattern effects are subtle and the dominant effect remains
302 that of dose and average testosterone concentrations in blood, however they arise. Furthermore, there is
303 evidence that the androgen sensitivity of responsive tissues differ and may be optimal at different circulating
304 testosterone concentrations (41).

305 Male sexual function is maintained by endogenous testosterone at adult male circulating concentrations.
306 These effects can be replicated by exogenous testosterone if and only if it achieves comparable circulating
307 testosterone concentrations. For example, in a well-controlled prospective study of older men with prostate
308 cancer (42), androgen deprivation achieving castrate levels of circulating testosterone sustained over 12
309 months markedly suppressed sexual desire and function, whereas those effects did not occur in age-matched
310 men having non-hormonal treatment for prostate cancer or those without prostate cancer. In healthy
311 younger men whose endogenous testosterone is fully suppressed, their sexual function completely recovers
312 when circulating testosterone was restored to the physiological male range by administration of exogenous
313 testosterone (43). Similar effects were also observed in healthy, middle-aged men in whom male sexual
314 function was fully maintained (compared with placebo) during 2 years of treatment with an exogenous
315 androgen (DHT) despite it causing sustained, complete suppression of endogenous testosterone (44). This
316 further supports the key interpretation that the biological effects of exogenous or endogenous testosterone
317 are the same at comparable circulating levels.

318
319 Clinically, exogenous testosterone replicates fully all effects of endogenous testosterone on every
320 reproductive and non-reproductive organ or tissue, with the sole exception of the testis. Sperm production

321 in the testis requires a very high concentration of testosterone (typically 100 times greater than in the general
322 bloodstream), which is produced in nature only by the action of the pituitary hormone LH. LH stimulates the
323 Leydig cells in the interstitial space of the testis between seminiferous tubules to produce high intra-testicular
324 concentrations of testosterone, which are necessary and sufficient to initiate and maintain sperm production
325 in the adjacent seminiferous tubules. This high concentration of testosterone also provides a downhill
326 gradient to supply the rest of the body, where circulating testosterone acts on androgen-responsive tissues
327 to maintain masculine patterns of androgenization. When exogenous testosterone (or any other androgen)
328 is administered to men, pituitary LH is suppressed by negative feedback and the sperm production halts for
329 as long as exogenous testosterone or androgen exposure continues, after which it recovers (45). However,
330 even the reduction in spermatogenesis and testis size when men are treated with exogenous testosterone is
331 only a matter of degree. It is well established in rodents (46, 47) that spermatogenesis is induced by
332 exogenous testosterone if the testosterone concentrations in the testis are high enough to replicate what
333 occurs naturally via LH stimulation (48). However, direct replication that high dose testosterone also initiates
334 and maintains spermatogenesis in humans is not feasible as these testosterone doses are 10-100 times
335 higher than could be safely given to humans. Nevertheless, confirmatory evidence in humans is available
336 from rare cases of men with an activating mutation of the CG/LH receptor (49, 50). This mutation causes
337 autonomous testicular testosterone secretion leading to precocious puberty arising from the premature
338 adult male circulating testosterone concentrations which lead to complete suppression of circulating
339 gonadotropin (LH, FSH) secretion. In this illustrative case the testis was exposed to non-physiologically high
340 testosterone concentrations (but without any gonadotropin stimulation) which induced sperm production
341 and allowed for natural paternity (49). This indicates that even for spermatogenesis, exogenous testosterone
342 can replicate all biological effects of endogenous testosterone in accordance with the relevant dose-response
343 characteristics.

344 The most realistic view is that increasing circulating testosterone from the childhood or female range to the
345 adult male range will have the same physiological effects whether the source of the additional testosterone
346 is endogenous or exogenous. This is strongly supported by well-established knowledge about the relationship
347 of circulating testosterone concentrations with the timing and manifestations of male puberty. The
348 characteristic clinical features of masculinisation (muscle growth, increased height, increased hemoglobin,
349 body hair distribution, voice change etc) appear only if and when circulating testosterone concentrations rise
350 into the range of males at mid-puberty which are higher than in women at any age even after the rise in
351 circulating testosterone in female puberty. If and only if the pubertal rise in circulating testosterone fails,
352 the males affected are clinically considered hypogonadal. Such a failure of male puberty may occur for
353 genetic reasons (arising from mutations that inactivate any of the cascade of proteins whose activity is critical
354 in the hypothalamus to trigger male puberty) or as a result of acquired conditions, caused by pathological
355 disorders of the hypothalamus or pituitary or functional defects arising from severe deficits of energy or

356 nutrition (eg extreme overtraining, undernutrition), the latter being comparable with hypothalamic
357 amenorrhea or anorexia nervosa in female athletes/ballet dancers. If male puberty fails, testosterone
358 replacement therapy is fully effective in replicating the all the distinctive masculine features apart from
359 spermatogenesis.

360

361

362 **3.4 Elevated circulating testosterone concentration caused by DSDs**

363 Rare genetic intersex conditions known as DSDs can lead to markedly increased circulating testosterone in
364 women and, when coupled with ambiguous genitalia at birth, appearing as undervirilized male, or virilized
365 females. This can cause athletes who were raised and identify as women to have circulating testosterone
366 levels comparable with men and much exceeding that of non-DSD (and non-doped) women, including those
367 with PCOS. Key congenital disorders in this category are 46 XY DSDs namely 5 α reductase deficiency (51),
368 17 β -hydroxysteroid dehydrogenase type 3 deficiency (52), androgen insensitivity (53, 54) as well as
369 congenital adrenal hyperplasia (55), which is a 46 XX DSD. There is evidence that the first three conditions,
370 components of 46 XY DSDs, are 140 times more prevalent among elite female athletes than expected in the
371 general population (56).

372 Genetic 5 α reductase deficiency is due to an inactivating mutation in the 5 α reductase type II enzyme (51).
373 This leads to a deficit of DHT during fetal life when DHT is required for converting the sex-undifferentiated
374 embryonic and fetal tissue to form the sex-differentiated masculine form external genitalia. Although genetic
375 males (46 XY) with 5 α reductase deficiency will develop testes, they usually remain undescended and labial
376 fusion to form a scrotum and phallic growth does not occur. Hence at birth the external genitalia may appear
377 feminine, leading to a female assigned natal sex. Thus, individuals with 5 α reductase deficiency may have
378 male chromosomal sex (46 XY), gonadal sex (testes), and hormonal sex (adult male testosterone
379 concentrations), but such severely under-virilized genitalia that affected individuals may be raised from birth
380 as females rather than as under-virilized males. However, from the onset of male puberty, testicular Leydig
381 cells start producing large amounts of testosterone, and the steep rise in circulating testosterone to adult
382 male levels (with the permissive role of 5 α reductase activity) leads to masculine virilisation, including male
383 patterns of muscle and bone growth, hemoglobin levels and other masculine body habitus features (hair
384 growth pattern, voice change), as well as phallic growth (56). Such changes of male puberty prompt around
385 half affected individuals who had female sex assigned at birth and developed as girls prior to puberty to adopt
386 a male gender identity and role (57). Sperm are formed in the testes so that, using in vitro fertilization, these
387 individuals may father children (58).

388 Seventeen β -hydroxysteroid dehydrogenase type 3 deficiency (52) has a similar natural history to 5 α
389 reductase deficiency. This disorder is due to inactivating mutations in a steroidogenic enzyme expressed only
390 in the testis and which is essential for testosterone formation in the fetus. In the absence of a functional

391 enzyme, the testis makes little testosterone but instead secretes large amounts of androstenedione, the
392 steroid immediately prior to the enzymatic block. In the circulation, the excess of androstenedione is
393 converted to testosterone (mainly by the enzyme AKR1C3(12)). Although the circulating testosterone is then
394 converted to circulating DHT, insufficient DHT is formed locally within the urogenital sinus to virilise genitalia
395 at birth. This causes the same severe under-virilisation of the external genitalia of genetically male
396 individuals, leading to ambiguous genitalia at birth despite male chromosomal, gonadal and hormonal sex.
397 When puberty arrives, the testes start producing the adult male testosterone output this leads to marked
398 virilisation and subsequent assumption of a male gender identity by some affected individuals, conflicting
399 with a female assigned natal sex and childhood upbringing.

400 Androgen insensitivity, which arises from mutation in the androgen receptor (AR), poses different but
401 complex challenges for eligibility for female athletic events. As the AR is located on the X chromosome,
402 genetic males (46 XY) are hemizygous, so that an inactivating mutation in the AR can be partially or fully
403 insensitive to androgen action. Affected individuals have male internal genitalia (testes in the inguinal canal
404 or abdomen with Wolffian ducts) and consequently adult male circulating testosterone concentrations after
405 puberty. These non-lethal mutations have a wide spectrum of functional effects, ranging from full resistance
406 to all androgen action in complete androgen insensitivity syndrome (CAIS) where individuals have a full
407 female phenotype with normal female external genitalia, to partial androgen insensitivity syndrome (PAIS)
408 where some androgen action is still exerted leading to various degrees of ambiguous genitalia, or to mild
409 androgen insensitivity which produces a very mild, under-virilised male phenotype (normal male genital and
410 somatic development but with little body hair and no male pattern balding) (53). Testosterone (and
411 dihydrotestosterone) have no consistent effect of inducing normal nitrogen retention (anabolic) responses
412 in patients with CAIS (59-62) although some reduced androgen responsiveness is retained by patients with
413 PAIS (60, 63-66). Athletes with CAIS can fairly compete as females because the circulating testosterone,
414 although at adult male levels, has no physiological effect so that, in terms of androgen action and the ensuing
415 physical somatic advantages of male sex, affected individuals are indistinguishable from females and gain no
416 benefits of the sex difference arising from unimpeded testosterone action. A more complex issue arises with
417 athletes having PAIS reflecting the degree of incomplete impairment of AR function. Residual androgen
418 action in such AR mutations is harder to characterise quantitatively as there is no standardized, objective *in*
419 *vitro* test to quantify AR functionality. Hence, although individuals with PAIS may have adult male circulating
420 testosterone concentrations but variable androgen sensitivity, at present this requires a case-by-case
421 evaluation, primarily based on the degree of virilisation. The current best available clinical approach to
422 determining the functional impact (degree of functionality/sensitivity) of an AR mutation is based on the
423 degree of somatic, primarily genital, virilisation assessed according to the Quigley classification of grade of
424 androgen sensitivity (67).

425 Congenital adrenal hyperplasia (CAH) is a relatively common defect in adrenal steroidogenesis in the

426 enzymatic pathway leading to synthesis of cortisol, aldosterone and sex steroid precursors. The disease
427 varies in severity from life-threatening (adrenal failure) to mild (hirsutism and menstrual irregularity), or even
428 asymptomatic and undiagnosed. The most common mutations causing CAH occur in the 21 hydroxylase
429 enzyme, accounting for 95% of cases (55). The defect leads to a bottleneck, creating a major backing up of
430 precursor steroids which then overflow into other steroid pathways, leading to diagnostic high levels of 17
431 hydroxyprogesterone and, in female patients, excessive circulating testosterone or other adrenal-source
432 androgen precursors (eg androstenedione, DHEA) which may be converted to testosterone in tissues. A
433 common clinical problem with management of CAH is that glucocorticoid/mineralocorticoid treatment is not
434 always fully effective partly due to variable compliance, which may leave high circulating testosterone,
435 including well into or even above the normal male range (68). It is unlikely that mild non-classical congenital
436 adrenal hyperplasia is a major contributor to the mild hyperandrogenism prevalent among elite female
437 athletes. The prevalence of PCOS (6-16%) is about 100 times higher than mild non-classical congenital adrenal
438 hyperplasia (0.1%, (40)) while a disproportionately high number of elite female athletes (especially in power
439 sports) have PCOS (36). In one study of hyperandrogenic female athletes, even mild NCAH was ruled out by
440 normal 17 hydroxyprogesterone (26) and in another (38) reported serum androstenedione and cortisol did
441 not differ from controls, ruling out significant congenital adrenal hyperplasia..

442

443 **4. Sex difference in muscle, hemoglobin, bone and athletic performance relating to adult** 444 **circulating testosterone concentrations**

445

446 Following puberty, testosterone production increases (16) but remains below 2 nmol/L in women whereas
447 in men testosterone production increases 20-fold (from 0.3 mg a day to 7 mg a day) leading to a 15-fold
448 higher circulating testosterone concentrations (15 vs 1 nmol/L). The greater magnitude of sex difference in
449 testosterone production (20 fold) compared with circulating levels (15 fold) is due to women's higher
450 circulating SHBG, which retards testosterone clearance creating a slower circulating half-time of
451 testosterone. This order of magnitude difference in circulating testosterone concentrations is the key factor
452 to men's superior athletic performance due to androgen effects principally on muscle, bone and hemoglobin.

453

454 **4.1 Muscle**

455 **4.1.1 Biology:**

456 It has been known since ancient times that castration influences muscle function. Modern knowledge of the
457 molecular and cellular basis for androgen effects on skeletal muscle involves effects due to androgen
458 (testosterone, DHT) binding to the androgen receptor which then releases chaperone proteins, dimerizes
459 and translocates into the nucleus to bind to androgen response elements in the promoter DNA of androgen
460 sensitive genes. This leads to increases in (a) muscle fibre numbers and size, (b) muscle satellite cell numbers,

461 (c) numbers of myonuclei, and (d) size of motor neurons (69). Additionally there is experimental evidence
462 that testosterone increases skeletal muscle myostatin expression (70), mitochondrial biogenesis (71),
463 myoglobin expression (72) and insulin-like growth factor (IGF-I) content (73) which may augment energetic
464 and power generation of skeletal muscular activity.

465 Customized genetic mouse models can provide unique physiological insight in targeting specific molecules or
466 their receptors to provide experimental insight into mammalian physiology which is unobtainable by human
467 experimentation. The tight evolutionary conservation of the mammalian reproductive system explains why
468 genetic mouse models have provided consistent, high fidelity replication of the human reproductive system
469 (74, 75). Genetic males (46XY) with androgen insensitivity displaying similar features occur through
470 spontaneously occurring inactivating AR mutations in all mammalian species studied including human, where
471 they are known as women with CAIS. The converse, genetic females (46XX) resistant to all androgen action,
472 cannot occur naturally in humans or other mammals. This is because fully androgen resistant females must
473 have both X chromosomes carrying an inactivated AR. In turn this requires acquiring one X chromosome from
474 their father. However, the potential fathers are sterile as hemizygous males bearing a single copy an X
475 chromosome with an inactive AR produce no sperm, as a functional AR is biologically indispensable for
476 making sperm in any mammal. However, androgen resistant females can be bred by genetic engineering
477 using the Cre-Lox system (76). An important finding from such studies is that androgen-resistant female mice
478 have essentially the same muscle mass and function compared with wild-type androgen sensitive females
479 bearing normal AR whereas androgen-resistant male mice have smaller and weaker muscle mass and
480 function than wild-type males but are comparable instead with the muscle of wild-type females (77). This
481 indicates that androgen action, represented by circulating testosterone, is the key determinant of the higher
482 muscle mass and strength characteristic of males compared with females. Furthermore, endogenous
483 circulating testosterone has minimal effects on skeletal muscle mass and strength in female mice. Although
484 these experiments cannot be replicated in humans, their key insight is that the higher circulating testosterone
485 in males is the determinant of the male's greater muscle mass and function compared with females.
486 Nevertheless, there is also evidence that hyperandrogenic women, mostly with PCOS, have increased muscle
487 mass and strength that correlates with mildly increased circulating testosterone in the high-normal female
488 range (26, 38).

489

490 4.1.2 Observational data:

491 There is a clear sex difference in both muscle mass and strength (78-80) even adjusting for sex differences in
492 height and weight (80, 81). On average, women have 50-60% of men's upper arm muscle cross-sectional
493 area (CSA) and 65-70% of men's thigh muscle CSA; and women have 50-60% of men's upper limb strength
494 and 60-80% of men's leg strength (82). Young men have on average a skeletal muscle mass of over 12kg
495 greater than age-matched women at any given body weight (80, 81). While numerous genes and

496 environmental factors (including genetics, physical activity and diet) may contribute to muscle mass, the
497 major cause of the sex difference in muscle mass and strength is the sex difference in circulating
498 testosterone.

499 Age-grade competitive sports records show minimal or no female disadvantage prior to puberty, whereas
500 from the age of male puberty onwards there is a strong and ongoing male advantage. Corresponding to the
501 endogenous circulating testosterone increasing in males after puberty to 15-20 nmol/L (sharply diverging
502 from the circulating levels that remain <2 nmol/L in females), male athletic performances go from being equal
503 on average to those of age-matched females to 10-12% better in running and swimming events, and 20%
504 better in jumping events (8) (figure 1). Corroborative findings are provided by a Norwegian study that
505 examined performance of adolescents in certain athletic events but without reference to contemporaneous
506 circulating testosterone concentrations (83). The striking post-pubertal increase in male circulating
507 testosterone provides a major, ongoing, cumulative and durable advantage in sporting contests by creating
508 at least greater muscle mass and strength such that these sex differences render women unable to compete
509 effectively against men, especially (but not only) in power sports.

510 These findings are supported by studies of non-athletic women showing that muscle mass is increased in
511 proportion to circulating testosterone in women with mildly elevated testosterone levels due to PCOS (84,
512 85), a condition which is more prevalent among elite female athletes who exhibit these features (26, 36, 38),
513 often undiagnosed (37), but which may provide an ergogenic advantage (38), consistent with the graded
514 effects of circulating testosterone on explosive performance in men and women (86).

515 Studies of elite female athletes further corroborate these findings. One study demonstrates dose-response
516 effects of better performance in some (400m, 400m hurdles, 800 m running, hammer throw, pole vault) but
517 not all athletic events correlated with significantly higher endogenous testosterone in female, but not male,
518 athletes. Even within the low circulating testosterone levels prevailing within the normal female range, in
519 these events there was a significant advantage of 1.8% to 4.5% among those in the highest compared with
520 the lowest tertile of endogenous testosterone (27). A further study of elite female athletes corroborates and
521 extends these observations in that endogenous androgens are associated with a more anabolic body
522 composition as well as enhanced muscular performance (26). In this study 106 Swedish Olympic female
523 athletes were compared with 117 age- and weight (BMI)-matched sedentary control women for their muscle
524 and bone mass (by dual energy X-ray absorptiometry, DEXA), their muscular strength (squat and
525 countermovement jumps), and testosterone and DHT, as well as androgen precursors (DHEA,
526 androstenedione) and urinary androgen glucuronide metabolites (androsterone, etiocholanolone, 3 and 17
527 3 α -diols) measured by liquid chromatography-mass spectrometry (26). The athletes displayed higher muscle
528 (and bone) mass than the sedentary control women, with strength tests correlating strongly with muscle
529 mass whether in total or just in the legs. In turn, muscle mass and strength were correlated with androgens
530 and androgen precursors. Considering that such studies may be confounded by factors such as menstrual

531 phase and dysfunction, and heterogeneous sports disciplines, which weaken the power of the study, these
532 findings can be regarded as quite robust.

533 4.1.3 Interventional data:

534 Dose-response studies show that, in men whose endogenous testosterone is fully suppressed, add-back
535 administration of increasing doses of testosterone that produce graded increases in circulating testosterone,
536 causes a dose-dependent (whether expressed according to testosterone dose or circulating levels) increase
537 in muscle mass (measured as lean body mass) and strength (41, 87). Taken together, these studies prove that
538 testosterone doses leading to circulating concentrations from well below to well above the normal male
539 range have unequivocal dose-dependent effects on muscle mass and strength. These data strongly and
540 consistently suggest that the sex difference in lean body mass (muscle) is largely, if not exclusively, due to
541 the differences in circulating testosterone between men and women. These findings have strong implications
542 for power-dependent sport performance and largely explain the potent efficacy of androgen doping in sport.

543 The key findings providing conclusive evidence that testosterone has prominent dose-response effects in
544 men are reported in studies by Bhasin et al that proved a monotonic dose-response, extending from sub- to
545 supra-physiological range for men for testosterone effects on muscle mass, size and strength in healthy
546 young men, findings that have been replicated and confirmed by an independent group (41). Both sets of
547 studies used a common design of fully suppressing all endogenous testosterone (to castrate levels) for the
548 full duration of the experiment by administering a GnRH analog. In the Bhasin studies, participants were then
549 randomized to five groups who received weekly injections of 25 mg, 50 mg, 125 mg, 300 mg or 600 mg of
550 testosterone enanthate for 20 weeks. In effect this was two sub- and two supra-physiological testosterone
551 doses. In these studies, the lowest testosterone dose produced a mean serum testosterone of 253 ng/dl (8.8
552 nmol/L) in younger men and 176 ng/dl (6.1 nmol/L) in older men. The studies showed a consistent dose-
553 response for muscle mass and strength that was clearly related to testosterone dose and consequential blood
554 testosterone concentrations (upper panel, figure 2).

555 The study of Finkelstein et al involved the same design and involved 400 healthy men aged 20 to 50 years of
556 age who had complete suppression of endogenous testosterone for the 16 weeks of the study with
557 testosterone added back using daily doses of 0, 1.25 g, 2.5 g, 5 g or 10 g of a topical 1% testosterone gel (41).
558 This again created a graded dose-response curve for serum testosterone and for muscle mass and strength.
559 The inclusion of a zero (placebo) dose allowed differentiation between the zero and lowest testosterone
560 dose. The placebo (zero) dose produced a serum testosterone of 0.7 nmol/L, the typical mean for castrated
561 men, childhood, and women of any age. Meanwhile the lowest testosterone dose (1.25 g gel per day)
562 produced a serum testosterone of 6.9 nmol/L, which is equivalent to that of a male in early to mid-puberty.
563 A key finding for this review is that, from this study of men, the increase in serum testosterone from mean
564 of normal female concentration (0.9 nmol/L) to supra-physiological female concentrations (6.9 nmol/L)
565 produced significant increases of 2.3% for total body lean (muscle) mass, 3.0% for thigh muscle area, and

566 5.5% increase in leg press strength (digitised data pooling both cohorts from lower panel, figure 2).

567 Studies of the ergogenic effects of supra-physiological concentrations of circulating testosterone require
568 studies administering graded doses of exogenous testosterone for months. Due to ethical concerns
569 regarding risks of unwanted virilisation and hormone-dependent cancers, however, few studies have
570 administered supra-physiological testosterone doses to healthy women. One well designed, randomized
571 placebo-controlled study of postmenopausal women investigated the effects of different testosterone doses
572 on muscle mass and performance and physical function (88). Sixty-two women (mean age 53) all had a
573 standard estrogen-replacement dose administered during a 12 week run-in period (to eliminate any
574 hypothetical confounding effects of estrogen deficiency), after which they were randomized to one of five
575 groups receiving weekly injections of testosterone enanthate (doses: 0, 3 mg, 6.25 mg, 12.5 mg, and 25 mg
576 respectively) for 24 weeks. The increasing doses of testosterone produced an expected dose-response in
577 serum testosterone concentrations (by LC-MS) with the highest testosterone dose (25 mg/week) produced
578 a mean nadir concentration of 7.3 nmol/L. The women whose testosterone concentrations were increased
579 to 7.3 nmol/L achieved significant increases in muscle mass and strength ([table 4](#)), ranging from 4.4% for
580 muscle (lean) mass to between 12% and 26% for measures of muscle strength (chest and leg press, loaded
581 stair climb). As muscle strength measurement is effort-dependent, the placebo-controlled design of the
582 Huang study support the further interpretation that the highest dose of testosterone also had prominent
583 mental motivational effects in the effort-dependent tests of muscle strength. These findings provide salient
584 direct evidence of the ergogenic effects of hyperandrogenism in female athletes confirming that at least up
585 to average circulating testosterone concentrations of 7.3 nmol/L, women display a similar dose-response
586 relationship as do men for supra-physiological testosterone with significant gains in muscle mass and power.

587

588 These effects of testosterone administration on circulating testosterone concentrations in females may be
589 compared with the effects in males from the Finkelstein and Bhasin studies. In men, the lowest testosterone
590 dose (1.25 g/day) increased mean serum testosterone to 6.9 nmol/L equivalent to early to mid-male puberty
591 resulting in significant increases of total body lean (muscle) mass (2.3%), thigh muscle area (3.0%), and leg
592 press strength (5.5%) compared with the placebo dose which resulted in a serum testosterone of 0.7 nmol/L.
593 In the Huang study (figure 3), muscle mass and strength in postmenopausal women displayed a flat response
594 at the 3 lower doses, when circulating testosterone concentrations remain below 5 nmol/L, and displayed a
595 significant increase only when the mean circulating testosterone concentration produced by the highest
596 testosterone dose first increased circulating testosterone concentrations above 5 nmol/L. This pattern, flat
597 at lower doses and rising at highest dose, represents the lower plateau and the earliest rising portion,
598 respectively, of the sigmoidal dose-response curve of testosterone for muscle.

599 Data corroborating the Huang study results comes from another well-controlled study in which post-
600 menopausal women who were administered methyl testosterone following a run-in period of estrogen

601 replacement displayed a significant increase in lean (muscle) mass as well as upper and lower limb power
602 during a 16-week double-blind, parallel group study (89).

603 Similarly, two prospective studies of the first 12 months treatment of transmen (F2M transgender) shows a
604 consistent major increase in muscle mass and strength due to testosterone administration. In one study
605 testosterone treatment of 17 transmen achieving adult male circulating testosterone levels (mean 31 nmol/L)
606 increased muscle mass by 19.2% (90) whereas, conversely, testosterone suppression (using an estrogen-
607 based treatment regimen) in 20 transwomen reduced circulating testosterone levels from adult male range
608 to adult female range led to a 9.4% reduction in muscle mass (measured as cross-sectional area). In a second
609 study, 23 transmen administered adult male testosterone doses also produced striking increases in total body
610 muscle size and limb muscle size (by 6.5-16.6%) and grip strength (by 18%) compared with age-matched
611 untreated control women (91).

612 4.1.4 Effects on athletic performance:

613 In summary, muscle growth, and the increase in strength and power it brings, has an obvious performance-
614 enhancing effect, in particular in sports that depend on strength and (explosive) power, such as track and
615 field events (83, 86). There is convincing evidence that the sex differences in muscle mass are sufficient to
616 account for the increased strength and aerobic performance of men compared with women and are in
617 keeping with the differences in world records between the sexes (92). The basis for the sex difference in
618 muscle mass and strength is the sex difference in circulating testosterone as clearly shown (for example) by
619 (a) the enhanced athletic performance of men compared with pre-pubertal boys and women (8); (b) the close
620 correspondence of muscle growth (muscle size) with muscle strength in ascending dose studies in men by
621 Bhasin et al (87, 93-95) and Finkelstein et al (41) and in postmenopausal women by Huang et al (88) (c) the
622 effect of male castration in reducing muscle size and strength, effects which are fully rectified by testosterone
623 replacement; and (d) the striking efficacy of androgen doping on the sports performances of GDR female
624 athletes (96).

625

626 4.2 Hemoglobin

627

628 4.2.1 Biology

629 It is well known that circulating hemoglobin is androgen-dependent and consequently higher in men than in
630 women; however, the physiological mechanism by which androgens like testosterone boosts circulating
631 hemoglobin is not fully understood (97). Testosterone increases secretion of and sensitivity to erythropoietin,
632 the main trophic hormone for erythrocyte production and thereby hemoglobin synthesis as well as
633 suppressing hepcidin (98), a crucial iron regulatory protein that governs the body's iron economy. Hepcidin
634 has to balance the need for iron absorption from foods (the only source of iron required for body's iron-

635 containing proteins) against the risk that the body has no mechanism to shed excess iron which can be toxic.
636 Adequate iron availability is essential for normal erythropoiesis and synthesis of key heme, iron-containing
637 oxygen-transporting proteins such as hemoglobin and myoglobin (99) as well as other iron-dependent
638 proteins such as cytochromes and DNA synthesis and repair enzymes. Experimental evidence in mice shows
639 that testosterone increases myoglobin content of muscle with potential for augmenting aerobic exercise
640 performance (72), but this has not been evaluated in humans.

641

642 Increasing the amount of hemoglobin in the blood has the biological effect of increasing oxygen transport
643 from lungs to tissues, where the increasing availability of oxygen enhances aerobic energy expenditure. This
644 is exploited to its greatest effect in endurance sports (1). The experiments of Ekblom in 1972 (see redrawn
645 figure 4) demonstrated strong linear relationships between changes in hemoglobin (due to withdrawal or re-
646 transfusion of 1, 2 or 3 units (400 mL) of blood) and aerobic capacity, established by repeated testing of
647 maximal exercise-induced oxygen consumption before and after each procedure (100). As already noted,
648 circulating hemoglobin levels are on average 12% higher in men than women (101). It may be estimated that
649 as a result the average maximal oxygen transfer will be about 10% greater in men than in women, which has
650 a direct impact on their respective athletic capacities.

651 4.2.2 Observational data:

652 Circulating hemoglobin levels are on average 12% higher in men than in women (101), likely to be due to the
653 sex difference in average circulating testosterone concentrations. This interpretation is supported by the
654 fact that male castration (eg for advanced prostate cancer) (102) and androgen deficiency due to
655 reproductive system disorders (103) reduce circulating hemoglobin in men, eliminates the sex difference
656 whereas testosterone replacement therapy restores circulating hemoglobin to adult male levels (97, 103,
657 104).

658 Women with CAH require glucocorticoid replacement therapy but exhibit widely varying levels of hormonal
659 control (55). An unusually informative observational study provides unique insight into testosterone effects
660 on circulating hemoglobin in otherwise healthy women (68). The degree of poor control is associated with
661 increasing levels of circulating testosterone ranging from normal female concentrations up to 36 nmol/L and
662 these correlates closely ($r=0.56$) with circulating hemoglobin (figure 5). Interpolating from the dose-response
663 regression, increases in circulating testosterone measured by LC-MS from 0.9 nmol/L to 5 nmol/L, 7 nmol/L,
664 10 nmol/L and 19 nmol/L were associated with a strong dose-response relationship of increased circulating
665 hemoglobin by 6.5%, 7.8%, 8.9% and 11%, respectively. An 11% increase in circulating hemoglobin translates
666 to a 10% difference in maximal oxygen transfer (100), which may account for virtually all the 12% sex
667 difference in male and female circulating hemoglobin (101). To put this into context, any drug that achieved
668 such increases in hemoglobin would be prohibited in sport for blood doping, as this difference is sufficient to
669 have ergogenic effects. That is even regardless of any testosterone effects on muscle mass or strength for

670 which data were not available in that study. Conversely, among elite female athletes with circulating
671 testosterone in the healthy pre-menopausal female range, circulating hemoglobin does not correlate with
672 athletic performance (27). In women with the mild hyperandrogenism of PCOS circulating hemoglobin and
673 hematocrit are reported as not (105) or marginally increased (106), findings which may be influenced by the
674 fact that PCOS is associated with reduced or absent menstruation, thereby reducing the iron loss of regular
675 menstruation.

676 4.2.3 Interventional data:

677 In the Bhasin studies, in both young and older men the highest testosterone dose produced a 12% increase
678 in blood hemoglobin compared with the lowest dose reflecting a strong dose-response relationship (figure
679 6) (107). Analogous findings were reported for testosterone treatment effects in postmenopausal women
680 where the highest dose (25 mg weekly) of testosterone, which increased mean serum testosterone to 7.3
681 nmol/L, had the largest increase (3%) in blood hemoglobin and hematocrit (88).

682 Corroborative findings are available from studies of transmen (F2M transgender), natal females who receive
683 testosterone treatment at replacement doses to create adult male circulating testosterone concentrations,
684 who exhibit increases in circulating hemoglobin to male levels (reviewed (108-110)). One prospective 12
685 month study of transgender (non-athlete) individuals reported that testosterone suppression (by an
686 estrogen-based regimen) to normal female levels in 20 (M2F) transwomen reduced hemoglobin by 14%,
687 whereas conversely testosterone treatment in 17 (F2M) transmen which created mean circulating
688 testosterone levels of 31 nmol/L increased hemoglobin levels by 15% (90).

689 If such an increase in hemoglobin were produced by any chemical substance, it would be considered doping,
690 according to the World Anti-Doping Code.

691 4.3 Bone

692 4.3.1 Biology:

693 There is extensive experimental evidence from genetic mouse models showing that the sex difference in
694 bone size, mass and function are due to the sex difference in circulating testosterone. These effects have
695 been reported from studies of global and tissue or cell-selective inactivation of AR or estrogen receptors (ER)
696 which show that androgen effects are mediated by both direct effects on the AR as well as indirect effects
697 mediated via aromatisation of testosterone to estradiol to act on ER (reviewed in (111)). Bone grows in length
698 due to epiphyseal chondral growth plates which provide cartilage forming the matrix for lengthening of long
699 bone which is terminated by estrogen-dependent mechanism that depends on aromatisation of testosterone
700 to estradiol. Similarly, bone width and density are increased through appositional growth from periosteal
701 and endosteal expansion which depend on bone loading and androgen exposure together with other factors.

702 An important difference between androgen effects on bone compared with effects on muscle or hemoglobin
703 is that developmental bone effects of androgens are likely to be irreversible.

704 4.3.2 Observational data:

705 Men have distinctively greater bone size, strength and density than women of the same age. As with muscle,
706 sex differences are absent prior to puberty but then accrue progressively from the onset of male puberty due
707 to the sex difference in exposure to adult male circulating testosterone concentrations (reviewed in (111)).
708 Girl's earlier onset of puberty and its growth spurt as well as earlier estrogen-dependent epiphyseal fusion
709 explains their shorter stature than boys. As a result, on average men are 7-8% taller with longer, denser and
710 stronger bones whereas women have shorter humerus and femur cross-sectional area being 65-75% and
711 85%, respectively, compared to men (82). These changes create an advantage of greater bone strength and
712 stronger fulcrum power from longer bones. In addition, whereas passing through puberty enhances boy's
713 physical performance, the widening of the female pelvis during puberty, balancing the evolutionary demands
714 of obstetrics and locomotion (112, 113), retards the improvement in girl's physical performance, possibly
715 driven by ovarian hormones rather than absence of testosterone (114, 115).

716 Sex differences in height have been the most thoroughly investigated measure of bone size as adult height
717 is a stable, easily quantified measure in large population samples. Extensive twin studies show that adult
718 height is highly heritable with predominantly additive genetic effects (116) which diverge in sex-specific
719 manner from the age of puberty onwards (117, 118), which effects are likely to be due to sex differences in
720 adult circulating testosterone concentrations.

721 Bone density (total and medullary cross-sectional area) is increased in women with CAH with variably
722 elevated serum testosterone (including into the male range) when it is only partially suppressed by
723 glucocorticoid treatment (119) although more effective glucocorticoid suppression lowers bone density
724 (120).

725 4.3.3 Interventional data:

726 Well designed, placebo-controlled direct interventional studies of supra-physiological androgen effects on
727 bone in females are few, rarely feasible and unlikely to be performed for ethical and practical reasons. Unlike
728 muscle which responds relatively rapidly to androgen effects so that muscle studies in humans can be
729 completed within 3-4 months (41, 87, 88, 95, 121), comparable bone studies would typically take a year or
730 more to reach plateau effects. Hence such direct investigational studies in otherwise healthy women would
731 risk side-effects of virilisation which may be only slowly and partly, if at all, reversible as well as potential
732 promotion of hormone-dependent cancers making such studies ethically and practically not feasible.

733

734 4.3.4 Effects on athletic performance:

735 The major effects of men's larger and stronger bones would be manifest via their taller stature as well as the
736 larger fulcrum with greater leverage for muscular limb power exerted in jumping, throwing or other explosive
737 power activities. The greater cortical bone density and thereby resistance to long bone fractures is unlikely
738 to be relevant to the athletic performance of young athletes in whom fractures during competition are
739 extremely rare and not expected to be linked to sex. On the other hand, stress fractures in athletes, mostly
740 involving the legs, are more frequent in females with the male protection attributable to their larger and
741 thicker bones (122).

742

743 4.4 Other androgen-sensitive sex dichotomous effects:

744

745 4.4.1 Biology and observational data:

746 Many if not most other aspects of physiology exhibit sex difference so that they may enhance the impact of
747 the male advantage in sports performance of the dominant determinants (muscle, hemoglobin). Examples
748 include sex differences in exercise-induced cardiac (123, 124) and lung (125) function and mitochondrial
749 biogenesis and energetics (71). However, the limited knowledge of the magnitude and hormonal
750 mechanisms involved, specifically the degree of androgen dependence of these mechanisms, means that it
751 is difficult to estimate their contribution, if any, towards the sex difference in athletic performance. The sex
752 difference in pulmonary function may be largely explained by the androgen-sensitive sex difference in height,
753 which is a strong predictor of lung capacity and function (125). Further physiological studies of the androgen
754 dependence of other physiological sex differences are awaited with interest.

755

756 Psychological differences between men and women on mental function (eg rotational orientation (126)) as
757 well as mood, motivation and behavioural effects may involve androgen sensitive effects during pre- and
758 perinatal as well as post-pubertal effects (127, 128).

759

760 4.4.2 Interventional data:

761 There is some limited direct evidence from well-designed, placebo-controlled trials that administration of
762 testosterone or other androgens at supra-physiological doses directly affect mood and behaviour, notably
763 inducing hypomania (129). In a randomized placebo-controlled study of testosterone administration in
764 postmenopausal women (88) with the highest dose (the only one causing circulating testosterone levels to
765 exceed female range), there was not only an increase in muscle mass (4.4%) but a strikingly greater increase
766 in muscle strength (12-26%) suggesting an enhanced mental motivational effect of testosterone on the
767 effort-dependent tests of muscle strength.

768

769 **5. Alternative mechanisms proposed to explain sex differences**

770 Alternative explanations for the sex difference in muscle mass and strength, other than it being due to the
771 sex difference in post-pubertal circulating testosterone have been proposed. These include that sex
772 differences in athletic performance might instead be due to (a) sex differences in height because height is a
773 predictor of muscle mass (92), (b) genetic sex differences due to influence of unspecified Y chromosome
774 genes (130) and (c) sex differences in growth hormone (GH) secretion (92),

775

776 5.1 Effects of height

777 One proposal has been that, as men are taller than women, height differences may explain the sex
778 differences in muscle mass and function which explains some athletic success (92). Numerous factors
779 contributes to the regulation of adult muscle mass including genetics, race, adiposity, hormones, physical
780 activity (exercise/training), diet, birth order and bone size (including height) (reviewed in (131)). Among the
781 non-hormonal factors, genetics explains a large proportion (about 50-60% from pooled twin studies (132))
782 of the variability in muscle mass and strength (133, 134) and may be explained in turn by the equally high
783 genetic contributions to circulating testosterone (28, 29). Some factors influencing muscle mass and strength
784 such as physical activity, adiposity and bone size are also partly androgen dependent. Prior to puberty there
785 is no sex difference in skeletal features including height (135, 136). However, with the onset of puberty, girls
786 aged 11 and 12 years old are transiently taller than peer-aged boys due to their earlier onset of the female
787 pubertal growth spurt but from age of 14 years onward the taller stature in males emerges and stabilises
788 (117). Hence, like muscle mass, sex differences in bone size (including length, density and height) arise after
789 male puberty establishes the marked dichotomy between men and women in adult circulating testosterone
790 concentrations. Taller height is advantageous in some sports (basketball, some football codes, combat
791 sports) but in others (jockeys, cycling, gymnastics, weightlifting, bodybuilding) short stature provides a
792 greater power/strength-to-weight ratio as well as superior rotational balance, speed and agility. Yet the male
793 advantages in speed, strength and endurance apply regardless of whether height is advantageous or not.
794 Hence the sex difference in height, where they exist, are largely dependent on post-pubertal differences in
795 circulating testosterone when sex differences in height are first expressed.

796

797 5.2 Genetic effects of Y chromosome

798 It has also been proposed that the sex difference in athletic performance may be due to genetic effects of an
799 unspecified Y chromosome gene(s) that may dictate taller stature (130) as height is correlated with men's
800 greater muscle mass. The small human Y chromosome has few functional genes and none with a known
801 effect on height other than the short stature homeobox gene (SHOX) gene, located in the pseudoautosomal
802 regions of the tip of the short arms of X and Y chromosomes (137). Adult height displays an apparent dose
803 dependency on SHOX gene copy number that is a major factor contributing to explaining both the short

804 stature of 45XO females (Turner's syndrome), who have a single copy of the SHOX gene, as well as the tall
805 stature of 47XXY males (Klinefelter's syndrome), who have three copies (137). However, when SHOX copy
806 number is the same, men with additional supernumerary Y chromosomes (eg 47 XYY) are the same height as
807 47 XXY men (138). Hence there is no evidence supporting a dosage-dependent Y chromosomal gene effects
808 on height independent of SHOX gene copy number, and nor does men's possession of a Y chromosome
809 explain the height difference between adult men and women. On the contrary, the tall stature of 47 XXY men
810 is at least partly due to the concomitant androgen deficiency leading to pubertal delay. Pubertal delay
811 prolongs long bone growth due to delayed epiphyseal closure, an estrogen-dependent effect that requires
812 adequate production of testosterone as a substrate for aromatisation to estradiol, resulting in tall stature.
813 Similar eunuchoidal features and taller stature are evident in 46 XY men with congenital hypogonadotropic
814 hypogonadism (Kallmann's syndrome and its variants) with comparable congenital onset of androgen
815 deficiency, also manifest as pubertal delay and long bone overgrowth. Hence, taller height is better explained
816 by impaired testicular function with delayed puberty and epiphyseal closure rather than unspecified Y
817 chromosome dosage effects. In any case, rare aneuploidies in themselves do not explain the sex difference
818 in height in the general population of individuals with normal sex chromosomes.

819

820 5.3 Growth hormone.

821 The proposal that the sex difference in muscle mass and function might be due to sex differences in
822 endogenous GH secretion (92) is refuted by the extensive and conclusive clinical evidence that endogenous
823 GH secretion in young women is consistently higher (typically twice as high) as in young men of similar age
824 (139-146). Those findings cannot explain the male advantage in muscle mass and strength unless GH retards
825 muscle growth/function, for which there is no evidence. Furthermore estrogens inhibit GH-dependent,
826 hepatic IGF-I production, the major pathway of GH action (147, 148). The weak observational association
827 between low circulating IGF-I and some, but not other, measures of weak muscle strength and limited
828 mobility among older women may reflect general age-associated debility rather than any specific hormonal
829 effects (149). Finally, the evidence that endogenous GH plays no role in sex differences in muscle mass and
830 function is supported by evidence from the most extensive interventional study of GH treatment to non-GH
831 deficient adults, daily GH administration for 8 weeks to healthy recreational athletes produced only
832 marginally significant improvement in exercise performance of men, and none in women (150). These
833 findings are consistent with the speculation that GH (or IGF-I) may be an amplifier of testosterone effects
834 and therefore be a consequence of the sex difference in circulating testosterone rather than its cause.

835

836 **6. The impact of adult male circulating testosterone concentrations on sports performance**

837

838 Plausible estimates of the magnitude of the ergogenic advantage of adult male circulating testosterone

839 concentrations are feasible from the limited available observational and interventional studies.

840 Population data on the ontogeny of puberty shows that prior to puberty boys and girls have comparable
841 athletic performance whereas sex differences in athletic performance emerge coinciding with the rise in
842 circulating testosterone from the onset of male puberty. Male puberty results in circulating testosterone
843 concentrations rising from the prepubertal and female post-pubertal range (<2 nmol/L) to adult male
844 circulating testosterone concentrations (18). This is associated with a 10-12% better performance in running
845 and swimming events and 20% enhancement in jumping events (8).

846

847 A minimal estimate of the impact of adult male testosterone concentrations on muscle size and strength on
848 females is provided by the Huang study in postmenopausal women (88). In this study the highest
849 testosterone dose (weekly injections of 25 mg testosterone enanthate) increased mean circulating
850 testosterone from 0.9 nmol/L to 7.3 nmol/L, which is equivalent to the circulating testosterone of boys in
851 early to mid-puberty. After 24 weeks of testosterone treatment, the increase in circulating testosterone
852 concentrations led to significant increases in muscle size of 4.4% and in muscle strength of 12 to 26%.
853 Given the limited testosterone dose (and concentration) as well as study duration, it is likely these findings
854 underestimate the magnitude of the impact that sex difference in circulating testosterone has on muscle
855 mass and strength, and therefore on athletic performance.

856

857 Converse effects of reduced athletic performance in athletes who undergo suppression of circulating
858 testosterone concentrations from those in the male into the female range have been reported. Among
859 recreational (non-elite) athletes, an observational study show a consistent deterioration in athletic
860 performance of transwomen (M2F transgender) athletes corresponding closely to the suppression of
861 circulating testosterone concentrations (151). Similarly, among elite athletes with circulating testosterone in
862 the male range due to DSDs, comparable findings of athletic performance reduced by an average of 5.7%
863 when circulating testosterone was suppressed from the male range to below 10 nmol/L (152). Subsequently
864 when the IAAF hyperandrogenism rule was suspended in 2015, and so these elite athletes could train and
865 compete with unsuppressed serum testosterone levels, their athletic performances increased by a similar
866 amount. Additionally, circulating hemoglobin levels in these untreated DSD athletes were comparable with
867 male athletes or else female athletes doping with erythropoietin (figure 7). However, when circulating
868 testosterone was suppressed to below 10 nmol/L their hemoglobin were 12% lower and again comparable
869 with non-doped, non-DSD females, corresponding to the 12% magnitude of the sex difference in hemoglobin
870 between men and women (101).

871

872 Congruent findings are also known for an elite female athlete whose serial athletic performance based on
873 publicly available best annual times between 2008 and 2016 for the 800m running event are depicted in

874 relation to the original 2011 IAAF hyperandrogenism regulation (figure 8).

875

876 Based on the established dose-response relationships, suppression of circulating testosterone to <10 nmol/L
877 would not eliminate all ergogenic benefits of testosterone for athletes competing in female events. For
878 example, according to the Huang study (88), reducing circulating testosterone to a mean of 7.3 nmol/L would
879 still deliver a 4.4% increase in muscle size and a 12-26% increase in muscle strength compared with circulating
880 testosterone at the normal female mean value of 0.9 nmol/L. Similarly, according to the Karunasena study
881 (68), reducing circulating testosterone concentration to 7 nmol/L would still deliver 7.8% more circulating
882 hemoglobin than the normal female mean value. Hence the magnitude of the athletic performance
883 advantage in DSD athletes, which depends on the magnitude of elevated circulating testosterone
884 concentrations, is considerably greater than the 5-9% difference observed in reducing levels below 10
885 nmol/L.

886

887 The physiological mechanism underlying these observations is further strengthened by prospective
888 controlled studies of initiation of cross-sex hormone treatment in transgender individuals (90, 153). These
889 show that, over the first 12 months muscle mass (area) was decreased by 9.4% and hemoglobin by 14% in
890 twenty transwomen (M2F transgender) treated with an estrogen-based regimen that reduced circulating
891 testosterone concentrations from the male range to female levels. Conversely, in seventeen transmen (F2M
892 transgender) treated for the first time with testosterone for 12 months (which increased circulating
893 testosterone levels to a mean of 31 nmol/L), muscle mass increased by 19.2% and hemoglobin by 15% (90).
894 The muscle mass findings remained stable between 1 and 3 years of initiation of treatment although fat mass
895 continued to change between 1 and 3 years of testosterone treatment (153). These studies did not report
896 muscle strength but other studies of testosterone dose-response relationships for muscle mass and strength
897 show consistently positively correlation (41, 69, 93, 95) although with disproportionately greater effect on
898 muscle strength than on muscle mass. Hence the muscle mass estimates in these prospective treatment
899 initiation studies in transgender individuals likely underestimate the muscle strength gains from elevated
900 testosterone levels where the circulating testosterone markedly exceeds female range to be within the male
901 range as occurs in severe hyperandrogenism of DSD females or transwomen (M2F transgender). These
902 effects are also the biological basis of the ergogenic efficacy of androgen doping in women.

903

904 Finally, to put these competitive advantages into context, the winning margin (the difference in performance
905 by which a competitor misses a gold medal, any medal or making the final) in elite athletic or swimming
906 events over the last 3 Olympics is <1% equally for both male and female events (table 5).

907 **7. Gaps in knowledge and research limitations**

908 The major limitations on scientific knowledge of the impact of adult male circulating testosterone

909 concentrations on the sex differences in athletic performance is the lack of well-designed studies. Ideally,
910 these would need to replicate adult male circulating testosterone concentrations for sufficient time in
911 women to investigate the effects on muscle, hemoglobin, bone and other androgen-sensitive measures that
912 display consistent sex dichotomy in the population. However, the ethical and safety concerns preventing
913 such studies hitherto are likely to remain formidable obstacles due to the risk of unacceptable and potentially
914 irreversible virilization as well as of promoting hormone-dependent cancers in women.

915 With the exception of one interventional study using a relatively low testosterone dose (ie low for males), all
916 available data comprises observational studies that can only examine the effects of serum testosterone
917 within physiological female limits or sparse and mostly uncontrolled data from intersex/DSD athletes. While
918 the available observational findings in healthy females are informative, the key question is the magnitude
919 and dose-response of effects at still higher circulating testosterone concentrations on the performances of
920 women. While a testosterone dose-response relationship has been established in women at relatively low
921 (for men) testosterone dose and circulating concentrations, it remains unproven even if clearly plausible that
922 the testosterone dose-response relationships established in men for muscle, hemoglobin and bone can be
923 extrapolated to women when they are exposed to higher (ie comparable with males) circulating testosterone
924 concentrations. It is theoretically possible there could be differences between men and women in muscle
925 responses to testosterone, as muscle cell populations might express genetic differences in androgen
926 sensitivity (for which there are no data), or alternatively the long-term prior pattern of testosterone exposure
927 from conception to adulthood might lead to differences in testosterone dose-responsiveness after maturity.
928 Although the dose-response relationship may be similar in women as in men, there is also anecdotal evidence
929 that the dose-response curves may be left-shifted so that testosterone has greater potency in women than
930 in men at comparable doses and circulating levels. The prediction is supported by the anecdotal evidence
931 from the surreptitious East German national doping program in which the supervising doctors asserted from
932 their experience of illicit cheating that androgens had more potent ergogenic effects in women than in men
933 (96), a speculative opinion shared by many experienced sports medicine physicians.

934 There is no known means of increasing endogenous testosterone in women to anything like the requisite
935 degree to attempt to answer these questions. In healthy men, circulating testosterone originates almost
936 exclusively from a single source (testicular Leydig cell) and is subject to tight hypothalamic negative feedback
937 control, so that either direct stimulation (by hCG) or indirect reflex effects (eg from estrogen blockers
938 operating via negative feedback) to enhance Leydig cells testosterone secretion are feasible. However,
939 similar mechanisms do not operate in women in whom circulating testosterone originates from three
940 different sources (adrenal, ovary, extra-glandular conversion of androgen precursors), none of which is
941 subject to tight testosterone negative feedback control. As a result, it is not feasible to produce a sufficient
942 increase in circulating testosterone in women either by direct ovarian stimulation or indirect reflex effects to
943 test this hypothesis even if were deemed ethical and safe. On the other hand, carefully controlled, graded-

944 dose studies in F2M transgender individuals might be informative but are largely lacking at this time.

945 Hence the only feasible design of such studies would be testosterone (or another androgen) administration
946 to healthy young women. The only well-designed, placebo-controlled study of testosterone in otherwise
947 healthy postmenopausal women was restricted to relatively low testosterone doses which, while clearly
948 supra-physiological for women, were only 20-25% of male testosterone replacement doses (88). We are
949 currently performing a double-blind, randomized, placebo-controlled study on the effects of moderately
950 increased testosterone concentration on physical performance and behaviour in young healthy women
951 (ClinicalTrials.gov ID: NCT03210558). However, obtaining ethical approval (and practical difficulties in
952 recruitment) to administer supra-physiological testosterone doses that maintain circulating testosterone in
953 the male range for sufficiently prolonged periods are likely to remain an obstacle to definitive resolution of
954 this question.

955 In men, analogous ethical concerns over short and long-term adverse effects delayed the definitive studies
956 of supra-physiological testosterone doses to healthy young and older men but were eventually overcome.
957 This was despite the fact that, uniquely among hormones, there is no known disease state in men due to
958 pathologically excessive testosterone secretion. By contrast, in women, supra-physiological testosterone
959 effects are known to produce virilization side-effects which may be only slowly and partially, if at all,
960 reversible. Yet maintaining clearly supra-physiological testosterone concentrations would require treatment
961 for months (muscle) or years (bone) and would replicate not only a known hyperandrogenic disease state
962 (PCOS) but also potentially increasing risk of hormone-dependent cancers. In these circumstances, it could
963 only be justifiable to replicate in women the salient testosterone dose-response studies available from men
964 if the available evidence of dose-response relationship in men was not sufficiently convincing or and/or there
965 was reason to believe that these dose-response characteristics would be substantially different in women.
966 Overall, the unequivocal dose-response evidence in men together with the available overlap evidence in
967 women appears sufficiently persuasive, so that it is doubtful that women would respond differently from
968 men if their circulating testosterone were raised to levels in the male range. More broadly, there is no more
969 reason to require separate studies in women vs men any more than there is for every different ethnic
970 subgroup of people. An aesthetic preference for splitting categories is not a sound reason to require the
971 virtually impossible standard of establishing fresh and comprehensive empirical evidence in women of
972 testosterone dose-response effects ranging into male circulating testosterone concentrations.

973 An analogy can be drawn to WADA's practice of accepting salient surrogate evidence for banning drugs where
974 it is not feasible or ethical to require direct proof of the ergogenic effects of the plethora of existing and new
975 drugs with potential but individually unproven ergogenic effects. In that context, firmly established
976 ergogenic efficacy of androgens (on muscle mass and strength) and increased hemoglobin (on endurance)
977 (evidence reviewed in (1)) mean that chemical substances or methods which increase endogenous

978 testosterone, erythropoietin or hemoglobin are also considered ergogenic (154). By parity of reasoning, if a
979 condition causes a female athlete's circulating testosterone levels to be in the male range, well exceeding
980 female ranges, with consequential increases in muscle, hemoglobin and bone effects (at least), an ergogenic
981 effect may be reasonably be assumed.

982 **8. Conclusions**

983

984 The available albeit incomplete evidence makes it highly likely that the sex difference in circulating
985 testosterone of adults explains most if not all the sex differences in sporting performance. This is based on
986 the dose-response effects of circulating testosterone to increase muscle mass and strength, bone size and
987 strength (density), and circulating hemoglobin, each of which alone increases athletic capacity, as well as
988 other possible sex dichotomous, androgen-sensitive contributors such as mental effects (mood, motivation,
989 aggression) and muscle myoglobin content. These facts explain the clear sex difference in athletic
990 performance in most sports, on which basis it is commonly accepted that at least in those sports
991 competition has to be divided into male and female categories.

992

993 The first IAAF hyperandrogenism regulation specified a hormonal eligibility criterion of a serum testosterone
994 of less than 10 nmol/L for participation in the protected category of female athletic events in an athlete with
995 normal androgen sensitivity. This threshold was based on serum testosterone measurements by
996 immunoassays. However no reliable method-independent consensus threshold could be established using
997 commercial testosterone immunoassays, as these assays differ systematically due to method-specific bias
998 arising unavoidably from the specificity of the different proprietary antibodies employed (25). Therefore, if
999 the objective is to require female athletes with congenital conditions that cause them to have serum
1000 testosterone concentrations in the normal male range to bring those levels down to the same range as other
1001 female athletes, then (allowing for PCOS athletes) the threshold used should be no more than 5.0 nmol/L.
1002 This represents a conservative criterion that includes all healthy young (<40 yr) women, including those with
1003 PCOS. Conversely, this criterion is generous to hyperandrogenic females and transwomen in allowing them
1004 to maintain a higher serum testosterone than most non-PCOS competitors in female events even though
1005 increases in muscle mass and strength and hemoglobin would be expected in this range. This is so even
1006 though the range remains below the circulating testosterone levels of mid-male puberty when the major
1007 biological effects of men's higher circulating testosterone begin to be fully expressed. Ongoing compliance
1008 with the eligibility criterion is also an important variable since the estrogen-based suppression of circulating
1009 testosterone, typically using daily administered estrogen products, has a rapid onset and offset. Adequate
1010 monitoring to prevent gaming of eligibility criteria would require regular random rather than announced
1011 blood sampling.

1012

1013 A related matter is how long such a threshold of circulating testosterone should be maintained. In both
1014 intersex/DSD and transgender individuals, the developmental effects of adult male circulating testosterone
1015 concentrations will have established the sex difference in muscle, hemoglobin and bone, some of which is
1016 fixed and irreversible (bone size) and some of which is maintained by the male circulating testosterone
1017 concentrations (muscle, hemoglobin). The limited available prospective evidence from initiation of
1018 transgender cross-sex hormone treatment suggests that the advantageous increases in muscle and
1019 hemoglobin due to male circulating testosterone concentrations are induced or reversed over the first 12
1020 months and the androgenic effects may plateau after time. This time course is much faster than the somatic
1021 effects of male puberty, which evolve over years and for some variables (eg peak bone mass) are not
1022 complete for up to a decade after the start of puberty. However, the abrupt hormonal changes induced by
1023 medical treatment in intersex/DSD or transgender individuals may be telescoped compared with male
1024 puberty where circulating testosterone concentrations increase irregularly and incompletely for some years.
1025 Additional data is available from the unique investigative model of men undergoing castration for prostate
1026 cancer. Just as androgen sensitivity to testosterone may differ between tissues (41), the time-course of offset
1027 of androgen effects following withdrawal of male testosterone concentrations may also differ between the
1028 major androgen-responsive tissues. For example, circulating hemoglobin shows a progressive fall for 6
1029 months reaching a nadir and plateau at 12-16 months in 6 studies involving 534 men undergoing medical
1030 castration for prostate cancer (155-160). Although these studies of older men with prostate cancer must be
1031 extrapolated with caution, age, stage of disease, race and baseline circulating testosterone concentration did
1032 not affect the rate or extent of decline in hemoglobin (155, 157). Comparable longitudinal studies of muscle
1033 loss, strength and performance following castration for prostate cancer are well summarised (161) showing
1034 progressive loss for 24 months (see figure 4). Further clinical studies to define the time-course of changes,
1035 mainly offset, in testosterone-dependent effects, notably on muscle and hemoglobin, are badly needed to
1036 determine the optimal duration for cross-sex hormone effects in sport.

1037
1038

Table 1: Serum testosterone measurements by LC-MS methods in studies of healthy men and women

Author (year)	Sample (age 18-40 yr)	N	Lower 95% CL	Upper 95% CL
Men			nmol/L	nmol/L
Sikaris (2005)	Elite, eugonadal	124	10.4	30.1
Turpeinen (2008)	Convenience	30	10.1	31.2
Kushnir (2010)	Convenience	132	7.2	24.2
Salameh (2010)	Convenience	264	7.1	39.0
Neale (2013)	Convenience	67	10.6	31.9
Kelsey (2014)	Secondary pooled analysis	1058	7.2	25.3
Hart (2015)	Birth cohort	423	7.4	28.0
Travison (2017)	Pooled two cohorts	1656	7.9	31.1
	Number-weighted mean		7.7	29.4
Women				
Turpeinen (2008)	Convenience	32	0.8	2.8
Kushnir (2010)	Convenience	104	0.3	2.0
Salameh (2010)	Convenience	235	0.03	1.5
Haring (2012)	Population-based	263	0.04	2.0
Neale (2013)	Convenience	90	0	1.7
Bui (2013)	Convenience	25	0.30	1.69
Rothman (2013)	Convenience	31	0.4	0.92
Bermon (2017)	Elite athletes	1652	0	1.62
Eklund (2017)	Elite athletes and controls	223	0.26	1.73
	Number-weighted mean		0.06	1.68

1040 **Sikaris et al.** 2005 Reproductive hormone reference intervals for healthy fertile young men: evaluation of automated
1041 platform assays. *J Clin Endocrinol Metab.* 2005 Nov;90(11):5928-36; **Turpeinen et al** 2008 Determination of testosterone
1042 in serum by liquid chromatography-tandem mass spectrometry. *Scand. J. Clin. Lab. Invest.* 68:50-57; **Kushnir et al.** 2010
1043 Liquid chromatography-tandem mass spectrometry assay for androstenedione, dehydroepiandrosterone, and
1044 testosterone with pediatric and adult reference intervals. *Clin Chem.* 2010 Jul;56(7):1138-47; **Salameh et al** 2010
1045 Validation of a total testosterone assay using high-turbulence liquid chromatography tandem mass spectrometry: total
1046 and free testosterone reference ranges. *Steroids* 75:169-175; **Haring et al** 2012 Age-specific reference ranges for serum
1047 testosterone and androstenedione concentrations in women measured by liquid chromatography-tandem mass
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1049 testosterone reference ranges by tandem mass spectrometry. *Ann Clin Biochem.* 2013 Mar;50(Pt 2):159-61; **Bui et al.**
1050 2013 Dynamics of serum testosterone during the menstrual cycle evaluated by daily measurements with an ID-LC-
1051 MS/MS method and a 2nd generation automated immunoassay. *Steroids.* 2013 Jan;78(1):96-101; **Rothman et al.** 2013
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1054 2):177-82; **Hart et al.** Testicular function in a birth cohort of young men. *Hum Reprod.* 2015 Dec;30(12):2713-24;
1055 **Travison et al** 2017 Harmonized Reference Ranges for Circulating Testosterone Levels in Men of Four Cohort Studies in
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1058 their relation to performance in track and field: mass spectrometry results from 2127 observations in male and female
1059 elite athletes. *Br J Sports Med* 51:1309-1314; **Eklund et al.** 2017 Serum androgen profile and physical performance in
1060 women Olympic athletes. *Br J Sports Med* 51:1301-1308

Table 2: Summary of serum testosterone (nmol/L) by LC-MS in women with PCOS from 16 studies

Study	N	Mean	SD
Moran 2017	92	<i>0.24</i>	<i>0.08</i>
Munzker 2017	274	<i>0.93</i>	<i>0.19</i>
O'Reilly 2017	114	<i>0.55</i>	<i>0.19</i>
Handelsman 2017	152	0.38	0.25
Paquali 2016	156	1.17	0.47
Yang 2016	1159	2.2	1.44
Tosi 2016	116	1.33	0.55
Daan 2015	170	<i>1.64</i>	<i>0.53</i>
Bui 2015	44	<i>0.85</i>	<i>0.3</i>
Keefe 2014	52	<i>1.7</i>	<i>0.97</i>
Yasmin 2013	165	1.99	1.02
Janse 2011	200	<i>1.12</i>	<i>0.47</i>
Jedel 2011	72	<i>0.23</i>	<i>0.08</i>
Legro 2010 (Mayo)	596	<i>2.12</i>	<i>0.89</i>
Legro 2010 (Quest)	596	<i>1.98</i>	<i>0.97</i>
Stener-Victorin 2010	74	1.53	0.62
Sum	4032		1072
Number-weighted mean		1.69	0.87

Data taken directly from paper or interpolated from other data (eg median, quartiles, ranges, sample size) supplied as described by Wan et al 2014 (Estimating the sample mean and standard deviation from the sample size, median, range and/or interquartile range. BMC Med Res Methodol 14:135) shown in *red italics*.

Stener-Victorin et al 2010 Are there any sensitive and specific sex steroid markers for polycystic ovary syndrome? J. Clin. Endocrinol. Metab. 95:810-819; **Legro et al 2010** Total testosterone assays in women with polycystic ovary syndrome: precision and correlation with hirsutism. J. Clin. Endocrinol. Metab. 95:5305-5313; **Jedel et al 2011** Sex steroids, insulin sensitivity and sympathetic nerve activity in relation to affective symptoms in women with polycystic ovary syndrome. Psychoneuroendocrinology 36:1470-1479; **Janse et al 2011** Assessment of androgen concentration in women: liquid chromatography-tandem mass spectrometry and extraction RIA show comparable results. Eur. J. Endocrinol. 165:925-933; **Yasmin et al 2013** The association of body mass index and biochemical hyperandrogenaemia in women with and without polycystic ovary syndrome. Eur. J. Obstet. Gynecol. Reprod. Biol. 166:173-177; **Bui et al 2015** Testosterone, free testosterone, and free androgen index in women: Reference intervals, biological variation, and diagnostic value in polycystic ovary syndrome. Clin. Chim. Acta 450:227-232; **Daan et al 2015** Androgen levels in women with various forms of ovarian dysfunction: associations with cardiometabolic features. Hum. Reprod. 30:2376-2386; **Tosi et al 2016** Implications of Androgen Assay Accuracy in the Phenotyping of Women With Polycystic Ovary Syndrome. J. Clin. Endocrinol. Metab. 101:610-618; **Yang et al 2016** Assessing new terminal body and facial hair growth during pregnancy: toward developing a simplified visual scoring system for hirsutism. Fertil. Steril. 105:494-500; **Pasquali et al 2016** Defining Hyperandrogenism in Women With Polycystic Ovary Syndrome: A Challenging Perspective. J. Clin. Endocrinol. Metab. 101:2013-2022; **Handelsman et al 2017** Performance of mass spectrometry steroid profiling for diagnosis of polycystic ovary syndrome. Hum. Reprod. 32:418-422; **O'Reilly et al 2017** 11-Oxygenated C19 Steroids Are the Predominant Androgens in Polycystic Ovary Syndrome. J. Clin. Endocrinol. Metab. 102:840-848; **Munzker et al 2017** High salivary testosterone-to-androstenedione ratio and adverse metabolic phenotypes in women with polycystic ovary syndrome. Clin. Endocrinol. (Oxf). 86:567-575; **Moran et al 2017** The association of the lipidomic profile with features of polycystic ovary syndrome. J. Mol. Endocrinol. 59:93-104.

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Table 3: Upper confidence limits on serum testosterone in women with PCOS

Confidence interval	Likelihood*	SDs#	One-sided¶	Two-sided¶
95%	1:20	1.96	3.13	3.39
99%	1:100	2.35	3.47	3.73
99.9%	1:1000	3.10	4.21	4.39
99.99%	1:10,000	3.72	4.77	4.95

1100

* indicates the likelihood that a woman with PCOS would exceed that limit by chance

1101

indicates the number of standard deviations for each confidence limit

1102

¶ Two-sided confidence intervals are conventional for a result that could exceed or fall below

1103

confidence limits, but here as we focus only on values exceeding the upper limit, so that one-

1104

sided confidence limits are appropriate.

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Table 4 (from Huang et al, 2014 (88)): Effects of testosterone on muscle mass and strength in women

Androgen sensitive variable	Baseline	Increase	% increase
Lean muscle mass (kg)	43 ± 6	1.9 ± 0.5	4.4
Chest press (Watts)	100 ± 26	26 ± 7	26
Leg press (Newtons)	744 ± 172	90 ± 30	12
Loaded stair climb power (Watts)	406 ± 77	56 ± 13	14

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Data shown as mean and standard error of the mean derived from table 1 and digitized from figure 4 from Huang et al showing the effects of testosterone (mean circulating concentration 7.3 nmol/L) on muscle mass and strength in women treated with the highest testosterone dose (n=11; 25 mg testosterone enanthate per week).

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Table 5 The winning margin in elite athletic or swimming events over the last three Olympics

Median margin (%)¹	n	Win gold	Win medal	Make final
Athletics²				
Running	81	0.62	0.31	0.22
Jumping	24	0.92	0.42	0.92
Throwing	24	1.93	0.70	0.75
Swimming³				
Backstroke	12	0.56	0.28	0.16
Breaststroke	12	0.84	0.14	0.17
Butterfly	12	0.52	0.48	0.12
Freestyle	30	0.49	0.23	0.14
Relay	18	0.37	0.35	0.12

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1. Winning margin is defined as the difference (expressed as a percentage of the faster time) between 1st and 2nd place (Win gold), between 3rd and 4th place (Win medal) and between the last into the final and the first that missed out (Make final). Years (2008, 2012, 2016) and sexes were combined as there was no significant differences in winning margin between them.

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2. Running includes 100m, 200m, 400m, 800m, 1500m, 5000m, 10,000m, marathon and 3,000m steeplechase, 110m(male)/100m(female) and 400m hurdles, 4 x 100m and 4 x 400m relays, 20km and 50km walk events, Jumping includes high jump, long jump, triple jump and pole vault events and Throwing includes javelin, shot put, discus and hammer events. Heptathlon and decathlon were not included as their final results are in points, not times.

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1129

3. Events comprise 100m and 200m for the form strokes and 50m, 100m, 200m, 400m, 800m(female)/1500 m (male) and marathon 10km with the relays being the 4x100m medley, 4x100m and 4 x200m freestyle relays.

Figure Legends

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Figure 1: Sex differences in performance (in percentage) according to age (in years) in running events including 50 m to 2 miles (upper left panel) and in jumping events including high jump, pole vault, triple jump, long jump and standing long jump (upper right panel), for details see (8). The lower panel is a fitted sigmoidal curve plot of sex differences in performance (in percentage) according to age (in years) in running, jumping and swimming events, as well as the rising serum testosterone concentrations from a large dataset of serum testosterone of males. Note that in the same dataset female serum testosterone concentrations did not change over those ages, remaining the same as in pre-pubertal boys and girls. Data shown as mean and standard error of the mean of the pooled sex differences by age.

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Figure 2 Strong dose-response relationship between testosterone dose and circulating concentration with muscle mass and strength in men:

Upper panel (from Bhasin et al (87)) shows the strong dose-response relationships of muscle mass shown as “lean” or “fat-free” mass (A) or volume of thigh (D) and quadriceps (E) muscle and of leg muscle strength (C) with increasing testosterone dose (upper row) or circulating concentration (lower row). Serum testosterone concentrations are in US units (ng/dl), divide by 28.8 to get nmol/L.

Lower panel (from Finkelstein et al (41)) shows the strong dose-response relationships of whole body muscle mass (B), thigh muscle mass (E) and leg press strength (F) with increasing testosterone dose. Cohorts 1 and 2 were treated with the same increasing doses of testosterone but either without (blue fill, cohort 1) or with (red fill, cohort 2) an aromatase inhibitor (anastrozole), which prevents conversion of testosterone to estradiol. The differences between cohorts (ie use of anastrozole) was not significant for muscle mass and strength so can be ignored with results of the two cohorts pooled.

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Figure 3 (from Huang et al (88)): Dose-response effects on lean (muscle) mass and three measures of muscle strength as a result of increasing doses of weekly testosterone enanthate injections in women. Note significant effects on all four parameters of the highest testosterone dose, the only one that produced circulating testosterone concentrations exceeding normal female range.

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Figure 4: Redrawn results from Ekblom et al 1972 (100). Results from the transfusion of additional blood are shown in dark red circles and those after blood withdrawal in light red circles.

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Figure 5: Plot of circulating hemoglobin against the natural logarithm of serum testosterone in women with congenital adrenal hyperplasia (from Karunasena et al (68)). The filled circles represent a cohort where serum testosterone was measured by immunoassay. The open triangles denote a second cohort, where serum testosterone was measured by LC-MS. Note the systematic overestimation of testosterone by the immunoassay used in cohort 1 vs LC-MS measurement in cohort 2. Despite that over-estimation, however, the correlations were similar in both cohorts.

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Figure 6 (from Coviello et al, 2000 (107)): Depicts the strong dose-response relationship between increasing testosterone dose with resulting change in blood hemoglobin in young and older men

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1172 Figure 7: Mean hemoglobin concentrations (g/dl) of 12 elite athletes in four groups of three XY or XX middle
1173 distance runners. The hemoglobin concentrations were collected as a part of the Athlete Biological Passport
1174 and analysed according to the WADA standard methods. Each bar (athlete) is the mean of a minimum of three
1175 blood samples. In the 46 XY DSD group, blood was collected in a period when the athlete was not undergoing
1176 hormonal suppressive treatment

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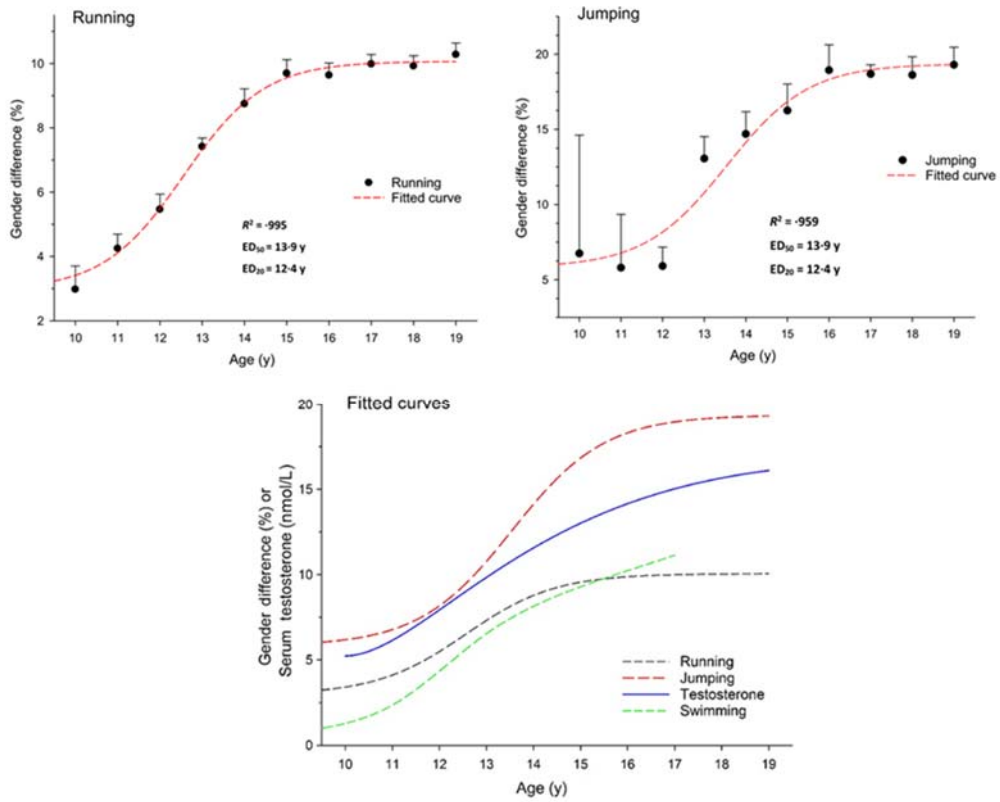
1178 Figure 8: Best annual 800m times of an elite female athlete between 2008 and 2016

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Figure 1

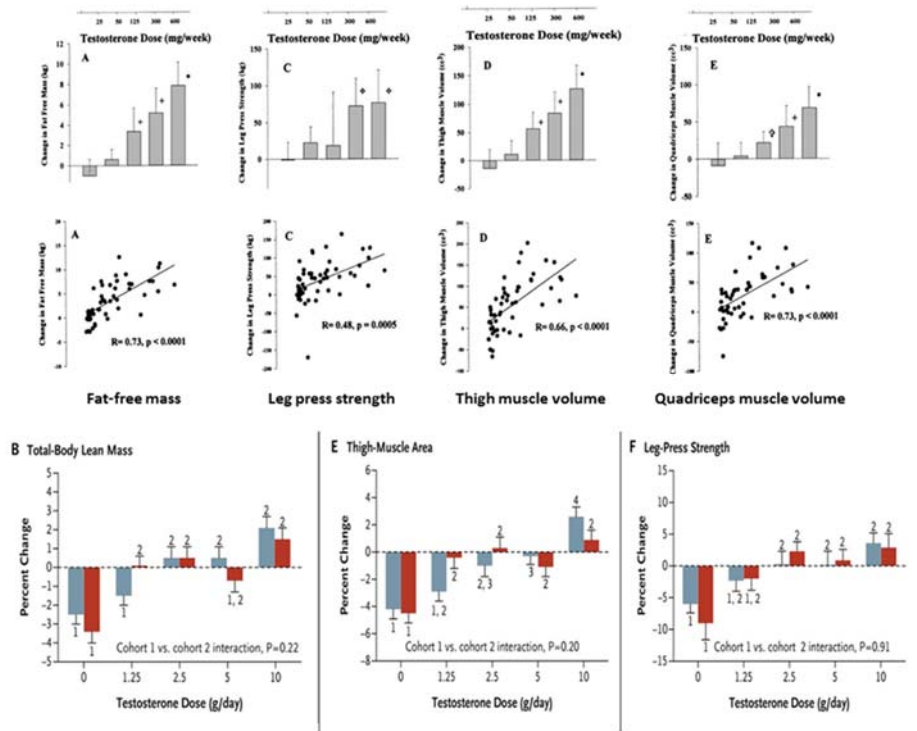


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Figure 2



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Figure 3

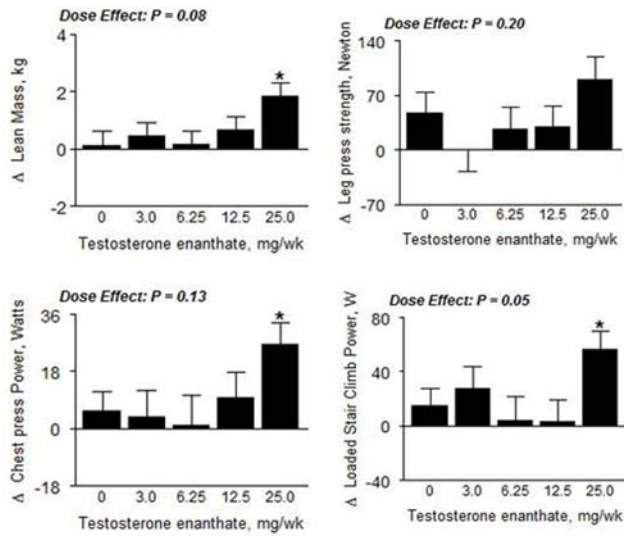
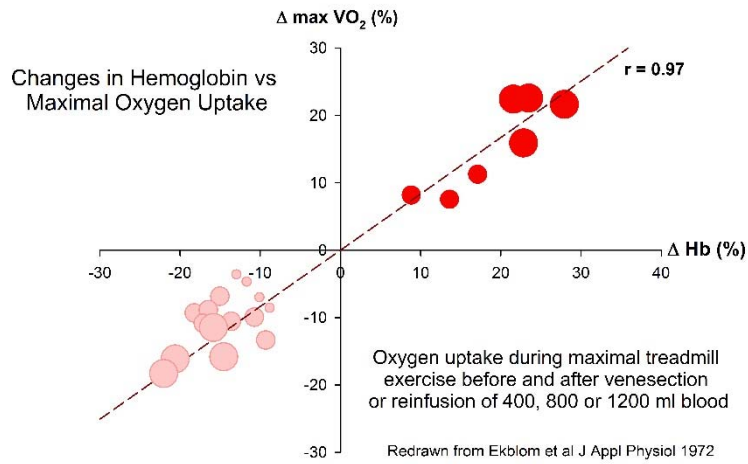


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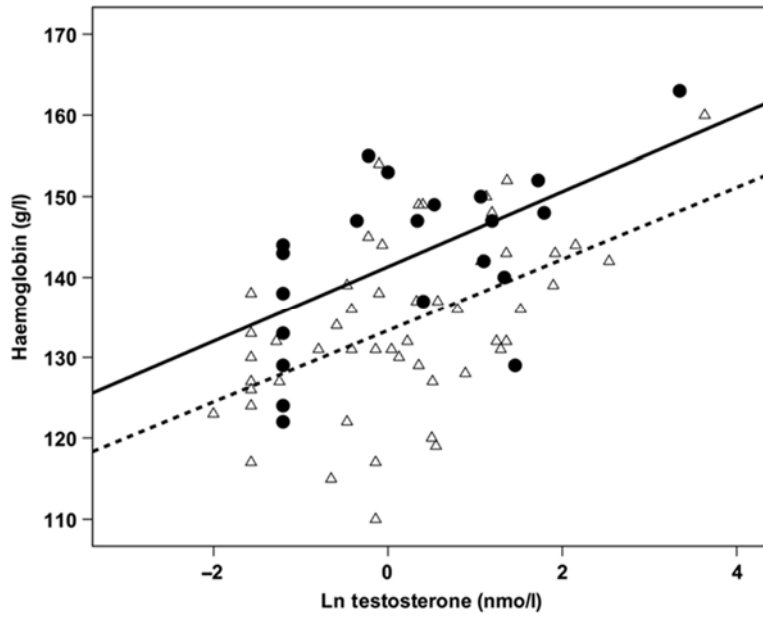
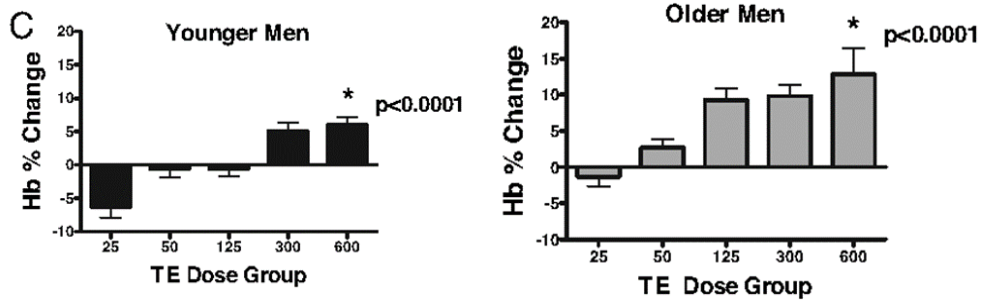
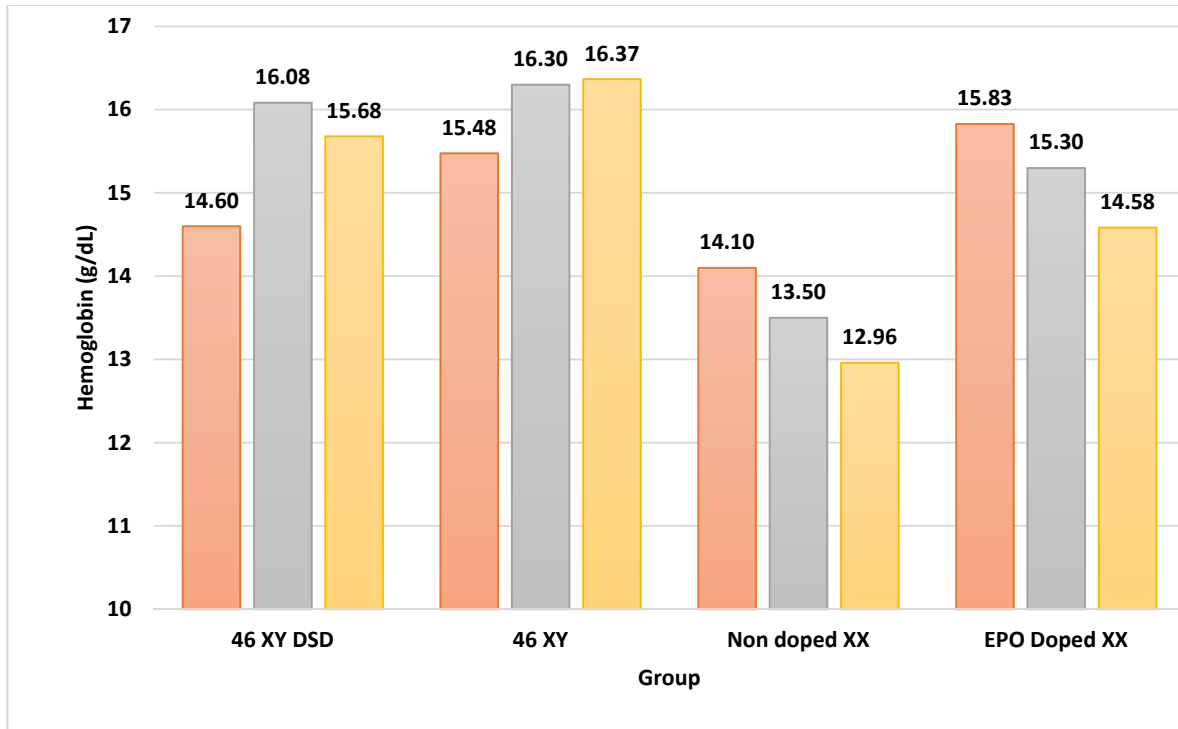


Figure 6



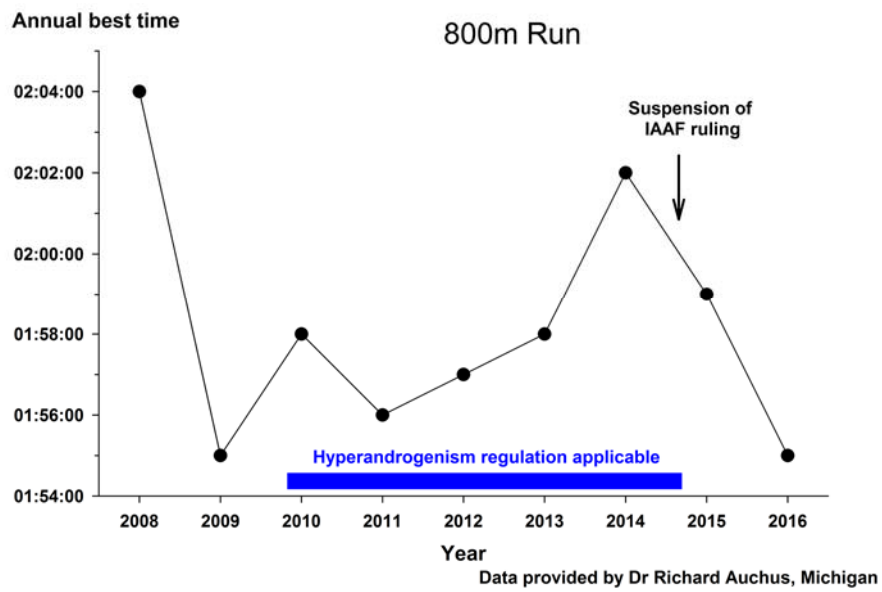
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Figure 7



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Figure 8



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1309 **References**

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